



**AUDIT REPORT  
ON THE ACCOUNTS OF  
TEHSIL MUNICIPAL ADMINISTRATIONS  
IN DISTRICT NOWSHERA**

**KHYBER PAKHTUNKHWA**

**AUDIT YEAR 2016-17**

**AUDITOR GENERAL OF PAKISTAN**

## TABLE OF CONTENTS

ABBREVIATIONS AND ACRONYMS.....	i
Preface.....	iii
EXECUTIVE SUMMARY.....	iv
I: Audit Work Statistics.....	vii
II: Audit observations classified by Categories.....	vii
III: Outcome Statistics.....	viii
IV: Table of Irregularities pointed out.....	ix
V: Cost-Benefit Rastio .....	ix
CHAPTER-1 .....	1
1.1 Tehsil Municipal Administrations in District Nowshera .....	1
1.1.1 Introduction.....	1
1.1.2 Comments on Budget and Accounts (Variance Analysis).....	2
1.1.3 Brief comments on the status of compliance with PAC Directives.....	3
1.2 AUDIT PARAS OF TMA PABBI.....	5
1.2.1 Irregularity & non-compliance .....	5
1.2.2 Internal Control Weaknesses .....	16
1.3 AUDIT PARAS OF TMA NOWSHERA .....	23
1.3.1 Irregularity & non-compliance .....	23
1.3.2 Internal Control Weaknesses.....	36
1.4 AUDIT PARAS OF TMA JEHANGIRA .....	50
1.4.1 Irregularity& non-compliance .....	50
1.4.2 Internal Control Weaknesses.....	53
ANNEXURES.....	60
Annex-1 MFDAC.....	60
Annex-2 Detail of non-recovery of outstanding amount.....	61
Annex-3 (1) Detail of penalty.....	64

Annex-3 (2)	Detail of penalty.....	64
Annex-3 (3)	Detail of non-imposition of penalty.....	66
Annex-3 (4)	Detail of penalty.....	67
Annex-3 (5)	Detail of penalty.....	68
Annex-4	Detail of penalty.....	70
Annex-5	Detail of non-recovery of pension contribution.....	76
Annex-6	Detail of overpayment due to allowing quantities over and above BOQ/PC-I.....	78
Annex-7	Detail of irregular expenditure without technical sanction.....	79
Annex-8	Detail of contract awarded during 2015-16 to the defaulter contractors of 2014-15.....	83
Annex-9	Overpayment due to allowing higher rates.....	84
Annex-10	List of schemes executed by TMA Nowshera out of jurisdiction.....	85
Annex-11	Detail of outstanding dues and income tax.....	87
Annex-12	Detail of outstanding water user charges.....	88
Annex-13	Detail of less realization of receipt.....	89
Annex-14	Detail of fund position of TMA Nowshera 2015-16.....	90
Annex-15	Detail of schemes executed without Technical sanction.....	91
Annex-16	Non imposition of late penalty.....	92
Annex-17	Detail of irregular placing of advertisement.....	95
Annex-18	Detail of variation between DCR and income statement.....	96
Annex-19	Detail of cash payment of pay and allowances.....	97
Annex-20	Scheme at Village Zakhi Qaburistan UC Kurvi.....	88
Annex-21	Detail of difference of closing balances.....	100
Annex-22	Detail of less deduction of withholding tax.....	102
Annex-23	Detail of non-credit of income.....	103

## ABBREVIATIONS AND ACRONYMS

AP	Advance Para
ADP	Annual Development Programme
BOQ	Bill of Quantity
C&W	Communication and Works
CMD	Chief Minister Directives
CPWA Code	Central Public Works Account Code
CPWD Code	Central Public Works Department Code
DAC	Departmental Accounts Committee
DC	Deputy Commissioner
DDC	District Development Committee
DDI	District Development Initiative
FBR	Federal Board of Revenue
GFRs	General Financial Rules
KPPRA	Khyber Pakhtunkhwa Public Procurement Authority
LCB	Local Council Board
LGA	Local Government Act
M <sup>3</sup>	Cubic Meter
MB	Measurement Book
MC	Municipal Committee
MPA	Member Provincial Assembly
NIT	Notice Inviting Notice
PAO	Principal Accounting Officer
PAC	Public Accounts Committee
PC-I	Planning Commission Proforma-I
PCC	Plain, Cement and Concrete
PEC	Pakistan Engineering Council
PFC	Provincial Finance Commission
PHE	Public Health Department
PLA	Personal Ledger Account
RCC	Reinforced Concrete Cement
RDA	Regional Director Audit

SDO	Sub-Divisional Officer
TS	Technical Sanction
TMA	Town Municipal Administrator
TMO	Tehsil Municipal Officer
TO (I)	Tehsil Officer (Infrastructure)
TO (R)	Tehsil Officer (Revenue)
U/C	Union Council
WAPDA	Water and Power Development Authority
ZAC	Zilla Accounts Committee

## Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor-General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section 37 of Khyber Pakhtunkhwa Local Government Act 2013, require the Auditor-General of Pakistan to conduct audit of the receipts and expenditure of Local Fund of Tehsil / Town Municipal Administrations.

The report is based on audit of the accounts of TMAs in District Nowshera for the financial year 2015-16. The Directorate General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit on test check basis during 2016-17 with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings. Relatively less significant issues are listed in the **Annex-1** of the Audit Report. The Audit observations listed in the **Annex-1** shall be pursued with the Principal Accounting Officer at the DAC level. In all cases where the PAO does not initiate appropriate action, the Audit observations will be brought to the notice of Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments. However, in some observations, department did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor of Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act 2013 to be laid before appropriate legislative forum.

Islamabad  
Dated:

**(Javaid Jehangir)**  
**Auditor General of Pakistan**

## EXECUTIVE SUMMARY

The Director General Audit, District Governments, Khyber Pakhtunkhwa carries out the audit of all Tehsil Municipal Administrations and Town Municipal Administrations. The Regional Directorate of Audit Peshawar, on behalf of the DG District Governments Audit, Khyber Pakhtunkhwa carries out the audit of one City District Government, two District Governments, TMAs and VCs/NCs of three Districts i.e. Peshawar, Charsadda and Nowshera, respectively.

The Regional Directorate of Audit Peshawar has a human resource of 10 officers and staff with a total of 3000 person days. The annual budget amounting to Rs 16.877 million was allocated to the RDA during financial year 2016-17. The directorate is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audit of programmes and projects.

Tehsil Municipal Administrations Nowshera, Pabbi and Jehangira in District Nowshera perform their functions under Khyber Pakhtunkhwa Local Government Act 2013. Each TMA has one Principal Accounting Officer (PAO) as provided in Section 8 (1P) of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015. Financial provisions of the Act establish a local fund for each Tehsil and Town Administration for which Annual Budget Statement is authorized by the Tehsil/Town Council in the form of budgetary grants.

### **a. Expenditure and Receipt Audited**

The total of expenditures of TMAs Pabbi, Nowshera and Jehangira in District Nowshera for the financial year 2015-16 was Rs 486.440 million. Out of this, RDA Peshawar audited an expenditure of Rs 389.152 million which, in terms of percentage, was 80% of auditable expenditure.

The total of receipts of TMAs Pabbi, Nowshera and Jehangira in District Nowshera for the financial year 2015-16 was Rs 433.179 million. Out of this, RDA Peshawar audited receipts of Rs 324.884 million which, in terms of percentage, was 75% of auditable expenditure.

The total of expenditure and receipts of TMAs Pabbi, Nowshera and Jehangira in District Nowshera for the financial year 2015-16 was 919.619 million. Out of this RDA Peshawar audited transactions of Rs 714.036 million which, in terms of percentage, was 77.64 % of auditable amount.

**b. Recoveries at the instance of audit**

Recovery of Rs 61.379 million was pointed out during the audit. However, no recovery was effected till finalization of this report. Out of the total recoveries, Rs 25.849 million was not in the notice of the executive before audit.

**c. Audit Methodology**

Audit was conducted after understanding the business processes of TMAs, City District Peshawar with respect to their functions, control structure, prioritization of risk areas by determining their significance and key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting the audit. Audit used desk audit techniques for analysis of compiled data and review of actual vouchers called for during scrutiny and substantive testing in the field.

**d. Audit Impact**

Audit pointed out various irregularities of serious nature. Cases related to weak internal were also pointed out to which management has been sensitized. In certain cases management has taken action which may further be verified. However, no impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. DAC.

**e. Comments on Internal Control and Internal Audit department**

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making.



Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of TMAs.

**f. Key audit findings of the report**

- i. Irregularities and non-compliance were noted in 27 cases amounting to Rs 603.456 million<sup>1</sup>
- ii. Internal control weaknesses were noted in 23 cases amounting to Rs 188.414 million<sup>2</sup>

**g. Recommendations**

- i. Enquiries on urgent basis to be initiated against the responsible officers and officials.
- ii. Concerted efforts need to be made to recover long outstanding dues.
- iii. The developmental schemes should be timely completed and penalty be imposed for non-completion.
- iv. All sectors of TMAs need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc to ensure that reported lapses are preempted and fair value for money is obtained from public spending.
- v. Taxes should be properly deducted and deposited into government treasury

---

<sup>1</sup> Paras No. 1.2.1.1 to 1.2.1.10, 1.3.1.1 to 1.3.1.14, 1.4.1.1 to 1.4.1.3

<sup>2</sup> Paras No. 1.2.2.1 to 1.2.2.7, 1.3.2.1 to 1.3.2.10, 1.4.2.1 to 1.4.2.6

## SUMMARY TABLES AND CHARTS

### 1: Audit Work Statistics

(Rs in million)

S.No	Description	No.	Budget
1	Total Entities in (PAO) Audit Jurisdiction	03	919.619
2	Total formations in audit jurisdiction	03	919.619
3	Total Entities in (PAO) Audited	03	714.036
4	Total formations Audited	03	714.036
5	Audit and Inspection Reports	03	714.036
6	Special Audit Reports	-	-
7	Performance Audit Reports	-	-
8	Other Reports	-	-

### II: Audit observations classified by Categories

(Rs in million)

S.No.	Description	Amount Placed under Audit Observation
1.	Unsound asset management	-
2.	Weak financial management	561.748
3.	Weak Internal controls relating to financial management	64.724
4.	Others	165.398
<b>Total</b>		<b>791.870</b>

### III: Outcome Statistics

(Rs in million)

S. No	Description	Expenditure on Acquiring Physical Assets Procurement	Civil Works	Receipts	Others	Total for the year 2015-16	Total for the year 2014-15
1.	Outlays Audited	-	284.192	324.884	104.96	714.036	339.164
2.	Amount Placed under Audit Observation /Irregularities of Audit	-	532.471	91.564	167.835	791.870	90.925
3.	Recoveries Pointed Out at the instance of Audit	-	10.399	50.980	-	61.379	31.955
4.	Recoveries Accepted /Established at the instance of Audit	-	-	-	-	-	16.847
5.	Recoveries Realized at the instance of Audit	-	-	-	-	-	-

**Note:** - The outcome figures reported for the year 2014-15 pertain to the Municipal Committees audited last year. Since PAOs are the same therefore, these amounts have been included here to show cumulative effect against the PAOs.

**IV: Table of Irregularities pointed out****(Rs in million)**

<b>S.No.</b>	<b>Description</b>	<b>Amount Placed under Audit Observation</b>
1.	Violation of Rules and regulations, principle of propriety and probity in public operation	511.854
2.	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	-
3.	Accounting Errors (accounting policy departure from NAM, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4.	Quantification of weaknesses of internal control systems.	53.239
5.	Recoveries and overpayment, representing cases of established overpayment or misappropriations of public monies	-
6.	Non-production of record	-
7.	Others, including cases of accidents, negligence etc.	226.777
<b>Total</b>		<b>791.870</b>

**V: Cost-Benefit****(Rs in million)**

<b>S.No.</b>	<b>Description</b>	<b>Amount</b>
1.	Outlays Audited (items 1 of Table-3)	714.036
2.	Expenditure on Audit	0.450
3.	Recoveries realized at the instance of Audit	0
4.	Cost-Benefit Ratio	1:0

## **CHAPTER-1**

### **1.1 Tehsil Municipal Administrations, District Nowshera**

#### **1.1.1 Introduction**

District Nowshera has three tehsils i.e. Nowshera, Jehangira and Pabbi besides a District Council. Each tehsil office is managed by a Tehsil Municipal Officer and the District Council has a Chief Coordination Officer. Each Tehsil has its own Tehsil Officer (Finance), Tehsil Officer (Infrastructure) and Tehsil Officer (Regulation). The functions and powers of Tehsil municipal administration shall be to:

- (a) Monitor and supervise the performance of functionaries of Government offices located in the Tehsil and hold them accountable by making inquiries and reports to the district government or, as the case may be, Government for consideration and action;
- (b) Prepare spatial plans for the Tehsil including plans for land use and zoning and disseminate these plans for public enquiry;
- (c) Execute and manage development plans for improvement of municipal services and infrastructure;
- (d) Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including for agriculture, industry, commercial markets, shopping centers; residential, recreation, parks, entertainment, passenger and freight transport and transit stations;
- (e) Enforce municipal laws, rules and bye-laws;
- (f) Prevent and remove encroachments;
- (g) Regulate affixing of sign-boards and advertisements;
- (h) Provide, manage, operate, maintain and improve municipal services;
- (i) Prepare budget, long term and annual municipal development programmes;
- (j) Maintain a comprehensive data base and information system on services in the Tehsil municipal record and archives and provide public access to it on nominal charges;

- (k) Collect taxes, fines and penalties provided under this Act;
- (l) Organize sports, cultural, recreational events, fairs and shows;
- (m) Organize cattle fairs and cattle markets;
- (n) Co-ordinate and support municipal functions amongst village and neighborhood councils;
- (o) Regulate markets and services, issue licenses, permits, grant permissions and impose penalties for violation thereof;
- (p) Manage municipal properties, assets and funds;
- (q) Develop and manage schemes, including site development in collaboration with district government;
- (r) Authorize officers to issue notice, prosecute, sue and follow up criminal, civil and recovery proceedings against violators of municipal laws; and
- (s) Prepare financial statements and present them for audit.

### 1.1.2 Comments on Budget and Accounts (Variance Analysis)

The budget and expenditure position of Tehsil Municipal Administrations in District Nowshera for the year 2015-16 is as under:

(Rs in million)

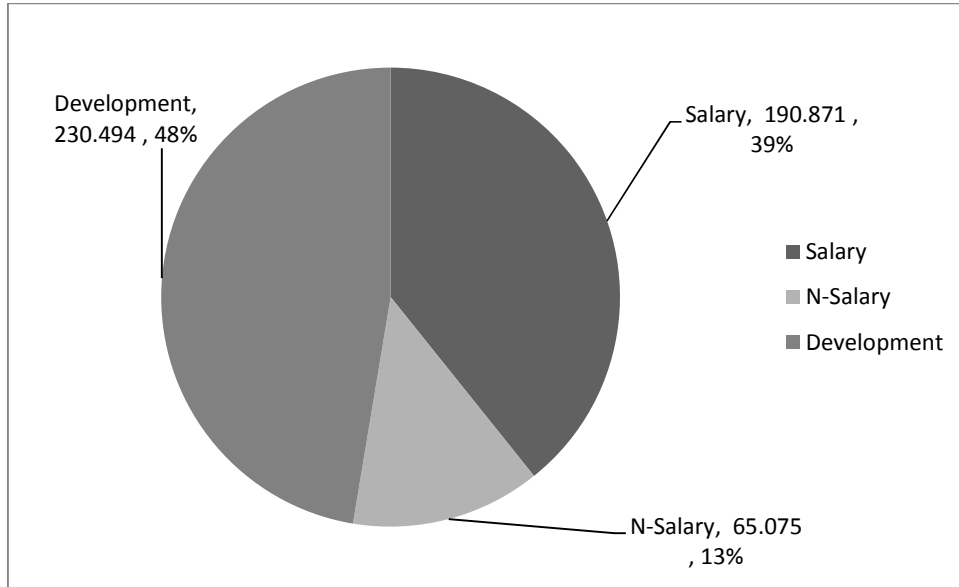
2014-15	Budget	Expenditure	Excess/ (Saving)	%age
Salary	217.983	190.871	(27.112)	12.48%
Non-salary	153.869	65.075	(88.794)	57.71%
Developmental	527.410	230.494	(296.916)	56.30%
<b>Total</b>	<b>899.262</b>	<b>486.440</b>	<b>(412.822)</b>	<b>45.91%</b>

2015-16	Budgeted Receipts	Actual Receipts	Variation	%age
	428.888	433.179	4.291	1%

The savings of Rs 412.822 indicates weakness in the capacity of these local institutions to utilize the allocated budget.

## Expenditure 2015-16

(Rs in million)



### 1.1.3 Brief comments on the status of compliance with PAC Directives.

The Audit Reports pertaining to Financial Years 2009-10 to 2014-15 on accounts of Tehsil Municipal Administration/Municipal Committees have not been discussed in PAC/ZAC. The Provincial Assembly Khyber Pakhtunkhwa has returned the Audit Reports during February, 2017 with the remarks that the same may be examined by respective Accounts Committees as provided under Khyber Pakhtunkhwa Local Government Act, 2013.

# **TMA PABBI**



## **1.2 Audit Paras of TMA Pabbi**

### **1.2.1 Irregularity & non-compliance**

#### **1.2.1.1 Non-recovery of outstanding amount - Rs 2.539 million and penalty from contractors - Rs 30.926 million**

According to Rule 51 of TMA Budget Rules 2016, the primary obligation TO (R) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under proper head of account.

TMO Pabbi awarded different receipt contracts during the financial year 2015-16. The contracts were awarded at a bid price of Rs 14,097,600. However, the monthly installments were not deposited by the contractors on due dates i.e. 5<sup>th</sup> of each following month. An amount of Rs 11,621,316 were deposited and the remaining amount of Rs 2,539,294 was still outstanding till the date of Audit i.e. April 2017. Details given at **Annex-2**. Neither the contracts were cancelled on risk and cost of contractor nor penalty was imposed for late payment of Rs 30,926,203. Due to non-deposit of the government receipt in time, a loss of Rs 33,465,497 was sustained. Details given at **Annex-3(1) to 3(5)**.

Non-recovery of outstanding dues occurred due to weak internal controls.

The irregularity was pointed out to management in April 2017, management stated that detailed reply will be submitted in seven days. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 5,6,8,9 &10/2015-16**

#### **1.2.1.2 Non-recovery of penalty from contractor - Rs 4.757 million**

According to Rule 51 of TMA Budget Rules 2016, the primary obligation TO (R) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under proper head of account.

TMO Pabbi awarded various receipts contract during the year 2015-16. The contractor was required to submit the bid amount in eleven equal monthly installments. However, the monthly installment were not deposited on due dates i-e 5<sup>th</sup> of each following month. Neither the contracts were cancelled on risk and cost of contractor nor penalty were imposed for late payment of Rs. 4,756,956. Due to non-deposit of the government receipt in time, a loss of Rs. 4,756,956 was sustained. Detail is given at **Annex-4**.

Non-recovery of outstanding dues occurred due to weak internal controls.

The irregularity was pointed out to management April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 11 / 2015-16**

**1.2.1.3 Non-recovery of pension contribution from Defunct District Council Nowshera -Rs 10.645 million**

According to Office of the Deputy Commissioner Nowshera Notification No, 407/AO/Estt/DCN Dated 25/08/2015 following employees are adjust into the TMA Pabbi.w.e.f.01.09.2015

During audit of the accounts record of TMA, Pabbi it was observed that 38 employees were transferred to TMA Pabbi from the defunct District Council Nowshera. As per rules Defunct District Council Nowshera had to deduct pension @ 33% of the basic pay of each employee. Moreover the service books of 3 employees Mr. Momin Jan Driver, Mr. Rawaiz Khan Driver and Mohammad Zaman N. Qasid were not available with TMA. However 35 employees were transferred to TMA Pabbi without their pension. Details given at **Annex-5**.

Non-recovery of pension contribution occurred due to weak internal controls.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 14/2015-16**

**1.2.1.4 Overpayment due to allowing excess quantities over and above BOQ - Rs 3.043 million**

Para 220 and 221 of CPWA Code states that the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

TMA Pabbi during 2015-16 awarded a work “Pavement of streets, installation of pressure pumps etc. at U/C Shakot” for Rs 5,000,000. An amount of Rs 3,043,926 was overpaid due to execution of excess quantities than BOQ / PC-I. Details given at **Annex-6**.

Overpayment occurred due to non-compliance of rules, which resulted into loss to Local Council.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends recovery of overpayment and action against the person(s) at fault.

**AIR Para No. 16/2015-16**

**1.2.1.5 Irregular award of work due to manipulation in tender documents –Rs 5.00 million and loss of Rs 0.145 million**

According to NIT, Photo copy of registration with Pakistan Engineering Council for the year 2015-16 shall be accompanied by the bidding documents and the bidders shall send their bids/tender documents in shape of original and in the sealed envelope through registered mail/courier service in the name of TMA Pabbi. The tenders received through fax or by hand will not be accepted.

TMA Pabbi during 2015-16 awarded a work “Sanitation works at pavement of street and pressure/hand pumps etc. at UC Shahkot” out of CMD with estimated cost of Rs 5.00 million to a contractor at 27.47% below. The following irregularities were noticed:

1. Rates quoted by the contractors Muhammad Zahir and Haji Hazrat Akbar were manipulated from 30% to 20.30% and 22.30% below and the work awarded to M/S Sir biland @ 27.47% below. This resulted in loss of Rs. 145,475  $(30-27.47 = 2.53 \times 5,750,000/100)$ .
2. The bid amount was neither written in words nor in figures in the tender forms.
3. Tender documents including envelopes, tender forms, contractor BOQ etc were not signed by members of tender opening committee.
4. Tender opening date was 25.07.2016 but the call deposit and earnest money were deposited after the tender opening on 08.08.2016 in violation of NIT which created doubt about the authenticity of tender process.
5. A payment of Rs 5,750,000 was made against the estimated cost of Rs 5,000,000 resulting in unauthorized payment of Rs 750,000.

Irregular award of work and loss occurred due to negligence of the management.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and recovery of overpayment besides action against the person(s) at fault.

**AIR Para No. 17/ 2015-16**

### **1.2.1.6 Irregular award of work - Rs. 8.00 million and loss of Rs. 0.888 million**

According to NIT, Photo copy of registration with Pakistan Engineering Council for the year 2015-16 shall be accompanied by the bidding documents and the bidders shall send their bids/tender documents in shape of original and in the sealed envelope through registered mail/courier service in the name of TMA Pabbi. The tenders received through fax or by hand will not be accepted.

TMA Pabbi during 2015-16 awarded a work “Sanitation work, pavement of street and pressure/hand pumps etc. at UC Jalozai” out of CMD with estimated cost of Rs 4,000,000 to a contractor Inamullah. The following irregularities were noticed:

1. The lowest rate of 61% below MRS 2016 offered by a contractor, Hussain Qadir was ignored on the plea that additional security was not deposited with tender documents and awarded to another contractor Inamullah 44.43% below resulting in a loss of Rs 662,800 despite that the additional security was deposited on 08.08.2016 by the successful contractor after the tender opening date 25.07.2017.
2. Neither any notice to lowest bidder for depositing the additional security was issued nor his earnest money of Rs 80,000 forfeited.
3. The work was executed without obtaining technical sanction from the competent forum.
4. The bid amount was neither written in words nor in figures in the tender forms.

Similarly another work “Construction of Janazgah at Kandi Taza Din” out of CMD with estimated cost of Rs 4.00 million was awarded to a contractor. The following irregularities were noticed:

1. Rates quoted by a contractor Adamzai Construction was manipulated in tender form from 36% below to 30.36%. This resulted in loss of Rs. 225,600  $(36-30.36=5.64 \times 4,000,000/100)$ .
2. The bid amount was neither written in words nor in figures in the tender forms.

3. Tender documents including envelopes, tender forms, contractor BOQ etc were not signed by members of tender opening committee.
4. Tender opening date was 25.07.2016 but the call deposit and earnest money was deposited after the tender opening on 08.08.2016 in violation of NIT which created doubt about the authenticity of tender process.

Irregular award of work and loss occurred due to negligence of the management.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and recovery of overpayment besides action against the person(s) at fault.

**AIR Para No. 19 & 20/ 2015-16**

**1.2.1.7 Irregular expenditure on execution of work–Rs 7.470 million and overpayment of Rs 0.028 million**

According to NIT, Photo copy of registration with Pakistan Engineering Council for the year 2015-16 shall be accompanied by the bidding documents and the bidders shall send their bids/tender documents in shape of original and in the sealed envelope through registered mail/courier service in the name of TMA Pabbi. The tenders received through fax or by hand will not be accepted.

According to MRS 2016 rate for item No. a(24-18-c-07) P/L of 6” dia PVC pipe is Rs 1242.42/M.

According to Para 4 of the Administrative Approval bearing No. 878-85 dated 08.06.2016, the work shall not be executed before obtaining technical sanction.

TMA Pabbi during 2015-16 awarded a work “Pavement of streets, construction of drains / fillings, retaining walls, installation of pressure pumps in different villages of UC Shah Kot” to a contractor Sir Biland with estimated cost of Rs 6,496,000. The following irregularities were noticed:

1. An amount of Rs 3,457,757 was paid vide 1<sup>st</sup> Running bill by showing record entries in the MB No. 08/2015-16 page 107 to 109. However, the scrutiny of 2<sup>nd</sup> running bill (MB No. 09/2015-16 page 107-117) revealed that the quantities measured and paid vide 1<sup>st</sup> Running bill were not brought forward.
2. Items of work including PCC 1:4:8 and RRM (1:6) were paid through 1<sup>st</sup> Running bill but not depicted in 2<sup>nd</sup> and Final running bill. This clearly depicted that the payment vide 1<sup>st</sup> Running bill was made in advance and without work done.
3. Tender documents including envelopes, tender forms, contractor BOQ etc were not signed by members of tender opening committee.
4. Tender opening date was 25.07.2016 but the call deposit and earnest money was deposited after the tender opening on 08.08.2016 in violation of NIT which created doubt about the authenticity of tender process.
5. The work was not technically sanctioned.
6. An item of work 6” dia PVC pipe was paid for a quantity of 91.41M @ Rs1546.62/M instead of admissible rate of Rs. 1242.42/M resulting in overpayment of Rs. 27,807.
7. The work was administratively approved for Rs 6,496,000 against which payment of Rs.7,470,400 was made resulting in excess payment of Rs.974,400.

Irregular expenditure and overpayment occurred due to weak financial management.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and recovery of loss besides action against the person(s) at fault

**AIR Para No. 21/ 2015-16**

**1.2.1.8 Irregular expenditure on execution of work–Rs 3.794 million**

According to Para 4 of the Administrative Approval bearing No. 878-85 dated 08.06.2016, the work shall not be executed before obtaining technical sanction.

TMA Pabbi during 2015-16 awarded a work “Construction of street pavement, drains filtration plants etc. at UC Kurvi” to a contractor Prince Traders @39% below with estimated cost of Rs 3,794,720. The following irregularities were noticed:

1. An amount of Rs 2,797,322 was paid vide 1<sup>st</sup> Running bill by showing record entries in the MB No. 07/2015-16 page 71-73. However, the scrutiny of 2<sup>nd</sup> running bill (MB No. 09/2015-16 page 143 to 151) revealed that the quantities measured and paid vide 1<sup>st</sup> Running bill were not brought forward.
2. Item of work PCC 1:4:8 was paid for a quantity of 81.96 M<sup>3</sup> in 1<sup>st</sup> Running bill which was decreased 34.41 M<sup>3</sup> in 2<sup>nd</sup> and final bill. Similarly the quantities for another item of work PCC 1:2:4 were decreased from 86.96 M<sup>3</sup> to 24.47 M<sup>3</sup>. This clearly depicted that the payment vide 1<sup>st</sup> Running bill was made in advance and without work done.
3. The work was not technically sanctioned.

Irregular expenditure and overpayment occurred due to weak financial management.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.



Audit recommends inquiry and recovery of loss besides action against the person(s) at fault.

**AIR Para No. 22/2015-16**

**1.2.1.9 Irregular expenditure on repair of transformers–Rs 8.505 million**

According to the Abridge Condition under the WAPDA Act, 1958, printed on every application form of electricity service connection, before any electrical wiring or energy consuming apparatus is connected to the authorities mains, the same shall be subject to inspection and testing by the authority and the whole of the service line, together with any wire meters and other apparatus installed on the premises of the consumer shall be property of the Authority. Moreover the consumer shall be solely responsible for and shall pay for any loss of or damage to any electric supply lines, main fuses meters and /or other apparatus belonging to the authority on the consumer premises whether caused maliciously or through culpable negligence or default on the part of the consumer or any of his employees or whether arising out, theft or any other cause beyond the control of the authority, always accepting reasonable wear and tear and loss or damages.

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMA Pabbi during 2015-16 incurred an expenditure of Rs 8,505,410 upto 3<sup>rd</sup> running bill on a work “Repair of Transformers at UC Pabbi-II, Dag Behsood, Shahkot, Akbar Pura, Chowki Mumrez, Balu, Speen Khak, Shahkot, Jalozei, Dak Ismail Khel, Taru” with estimated cost of Rs 10,000,000. The following irregularities were noticed:

1. Repair of transformers was the responsibility of PESCO.
2. Tender documents including envelopes, tender forms, contractor BOQ etc were not signed by members of tender opening committee.

3. The work was not technically sanctioned.
4. No specific locations of the repair work were shown in the MB, estimates or any other documents.
5. Tender documents were not received through registered mail as stamp of courier or diary number of the TMA Pabbi on the envelopes of tender documents was not found.
6. The items executed were Non Scheduled Items but the basis of cost analysis were not available on record.
7. Detailed bills/vouchers were not available on record.
8. Location of the transformers repaired were not available on record.
9. Report from M&T Lab of PESCO for out of order/damage transformers was not obtained as required under Administrative Approval.
10. No inspection report including detail of damaged transformers by TMA and PESCO staff was available on record as required by S. No. 2 of Administrative approval.
11. No damage report from SDO PESCO was obtained as required under AA.
12. Re-checking report of repaired transformers from M&T Lab of PESCO was not obtained.
13. The payment was made to contractor without verification of claim from SDO PESCO in violation of instructions in AA.

Irregular expenditure on repair of transformers occurred due to weak internal controls.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record.

Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

**AIR Para No. 24/2015-16**

**1.2.1.10 Irregular expenditure without technical sanction - Rs 118.081 million**

According to para-56 of CPWA code, the work should not be started/executed without technical sanction.

According to Chief Engineer LCB letter No. Ch/Engineer/LCB/TS/3-3/2016 dated 11.03.2016, the technical sanction of the schemes/projects under the preview of Chief Engineer LCB, shall be submitted for grant of technical sanction immediately after the issuing of Administrative approval and before calling the tender of the schemes. Any delay in this regard shall be seriously dealt with.

TMA Pabbi incurred expenditure of Rs 118,081,000 on execution of seventy developmental schemes during 2015-16. The schemes were executed without technical sanctions, therefore, the expenditure was irregular. Details given at **Annex-7**.

Irregularity occurred due to weak internal control.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AIR Para No. 28/2015-16**

## 1.2.2 Internal Control Weaknesses

### 1.2.2.1 Irregular/unauthorized drawl of Pay and Allowances -Rs 26.837 million

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

During audit of Tehsil Municipal Officer, Pabbi it came to notice that Rs 26,837,422 was paid to the employees on account of pay & allowances on cash basis during 2015-16. Moreover acknowledgement was not obtained from any employee, violating government instructions.

S.No	Particular	Amount (Rs)
1	Pay of TMA Nazim	797,190
2	Pay of TMA Naib Nazim	344,758
3	Pay of TMA TMO	2,908,240
4	Pay of TMA TOF	1,325,325
5	Pay of TMA TOR	5,209,241
6	Pay of TMA Eng	6,244,649
7	Pay of TMA Women	763,586
8	Street Light	116,289
9	Sanitation	3,026,722
10	Fixed pay	1,401,442
	<b>Total</b>	<b>26,837,422</b>

The irregularity occurred due weak financial control.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends that the pay and allowances be credited to bank accounts of employees without further delay besides inquiry into the matter.

**AIR Para No. 01/2015-16**

**1.2.2.2 Allotment of Contracts to defaulter contractor - Rs 4,428 million**

According to Rule 51 of TMA Budget Rules 2016, the primary obligation TO (R) shall be ensured that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under proper head of account.

TMA Pabbi during 2015-16 awarded various contracts to Syed Wakeel Shah. During scrutiny of previous year DCR, it was observed that Cattle Fare Pabbi contract was also awarded to Syed Wakeel Shah against whom Rs. 3,096,000 including penalty still outstanding. Despite this default, Rs. 4,428,000 contracts were awarded during 2015-16. Details given at **Annex-8**.

Non-recovery of outstanding dues occurred due to weak internal controls.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 13/2015-16**

**1.2.2.3 Overpayment due to allowing higher rates- Rs 1.346 million**

As per Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

According to MRS 2016, the item No 06-05-f, PCC 1:2:4 includes erection of farm work. According to MRS 2016, the rate of item No 03-07-a, excavation in open cut upto 1.5 M is Rs 147 per M3.

Tehsil Municipal Officer, TMA Pabbi during 2015-16 overpaid Rs. 1,346,229 due to allowing higher rates in various works. Details given at **Annex-9**.

The overpayment occurred due to weak internal controls which resulted in loss to government.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery of overpayment and action against the person(s) at fault.

**AIR Para No. 25/2015-16**

**1.2.2.4 Loss to government due to non-awarding the contract to successful bidder of Rs. 3.026 million**

Para 23 of GFR Vol-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO Pabbi during 2015-16 incurred an expenditure of Rs 8,505,410 upto 3<sup>rd</sup> running bill on a work “Repair of Transformers at UC Pabbi-II, Dag Behsood, Shahkot, Akbar Pura, Chowki Mumrez, Balu, Speen Khak, Shahkot, Jaloza, Dak Ismail Khel, Taru” with estimated cost of Rs 10,000,000. The rates of 40.31% below, 40% below, 34.50% below were rejected with the reason that the additional security was not deposited with tender documents and awarded to a contractor “High Transformer” @ 10.05% below the estimated cost. Any written communication with the successful bidders for depositing the additional security within seven days of tender opening was not available on record. Moreover, neither the earnest money by the so called defaulting bidders was forfeited nor they were blacklisted. This resulted in loss of 3,026,000 to government.

Loss to government occurred due to weak internal controls.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry into the matter and recovery of loss besides action against the person(s) at fault.

**AIR Para No. 26/2015-16**

**1.2.2.5 Less recovery of income tax - Rs 2.952 million**

According to Inland Revenue Officer, FBR Peshawar letter No. 17 dated 30.07.2015, Income tax from non-filer contractor shall be deducted @ 10% on the execution of contract referred to in clause (c) of section 153(1).

TMO Pabbi during 2015-16 incurred expenditure of Rs 118,081,000 on execution of various developmental schemes. Income tax was deducted @7.5% amounting to Rs 8,856,075 instead of 10% amounting to Rs 11,808,100 resulting in less recovery of Rs 2,952,025. Further, record was silent regarding the status of contractors whether they were filer or non-filer. CNIC photocopies were not available to verify the status of contractors.

Less recovery of income tax occurred due to weak financial management which resulted in loss to government.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery of income tax and action against the person(s) at fault.

**AIR Para No. 27/2015-16**

#### **1.2.2.6 Irregular payment of pension -Rs 5.084 million**

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

TMO Pabbi during 2015-16 paid an amount of Rs 5,084,106 on account of pension to the employees. The payment was made in cash instead of cross cheque or crediting to the accounts of pensioners. Acknowledgement was not obtained from the pensioners. Due to payment of pension in cash the chances of misappropriation and ghost pensioners cannot be ruled out.

The irregularity occurred due weak financial control.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends the pay and allowances be credited to bank accounts of employees without further delay.

**AIR Para 30/2015-16**

#### **1.2.2.7 Loss due to abnormal increase in an item of work - Rs 1.568 million**

Para 23 of GFR Vol-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO Pabbi during the financial year 2015-16 awarded a work “sanitation scheme, street pavement at U/C Taru” at an estimated cost of Rs 3374720. The



quantity of an item of work backfilling was abnormally increased from 423.32 M<sup>3</sup> to 1822.43 M<sup>3</sup> which is approximately 430% of BOQ. This resulted in loss of Rs 1,567,632. Abnormal increase in the item was allowed to extend undue benefit to the contractor which not only resulted in loss to the government but also raised questions about the actual execution of work.

The irregularity occurred due weak financial control.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and action against the persons at fault.

**AIR Para No. 31/2015-16**

## **TMA NOWSHERA**

### **1.3 Audit Paras of TMA Nowshera**

#### **1.3.1 Irregularity & non-compliance**

##### **1.3.1.1 Irregular execution of schemes out of the jurisdiction of TMA-Rs 60.320 million**

According to para-1 of LGE& RDD Khyber Pakhtunkhwa letter No. SO (B) LG/1-5/LCB/2015 dated 29-10-2015 “the share of developmental fund shall be transferred to the respective TMAs on the basis of actual list of developmental schemes/liabilities duly verified by the committee of all TMO’s of that district and vetted by the respective Deputy Commissioner”.

TMO Nowshera during 2015-16 incurred and expenditure on various schemes amounting to Rs 60,319,620 out of the jurisdiction of local office. After establishment of TMA setup the fund and relevant record was required to be handed over to respective TMAs in the district. However, instead of handing over the liabilities of schemes to respective TMAs, the TMA Nowshera tendered various other schemes after issuance of directives mentioned in the criteria. The schemes were in the jurisdiction of TMA Pabbi and not under TMA Nowshera. Details given at **Annex-10**.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry into the matter for fixing responsibility.

**AIR Para No. 01/2015-16**

##### **1.3.1.2 Non-recovery of outstanding receipt Rs 9.901 million and income tax – Rs 1.620 million**

Rule 51 (1) of the Tehsil Municipal Administration (Budget) Rules, 2016 states that primary obligation of the TO (Regulation) shall be to ensure that all

revenue due is claimed, realized and credited immediately into the Tehsil Fund under the proper receipt head

TMO Nowshera awarded the following contracts to contractors for Rs 28,450,000 during the financial year 2015-16. An amount of Rs 18,548,971 was realized from the contractors and the remaining amount of Rs 9,901,029 is still outstanding still the date of Audit i.e. 05.05.2017.

Furthermore, income tax amounting to Rs 1,620,000 was also recoverable out of the total income tax of Rs 2,845,000 @ 10% of the contract price from the contractors. Detail given at **Annex-11**.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery of outstanding contract amount and income tax.

**AIR Para No. 06/2015-16**

**1.3.1.3 Loss in millions due to non-conducting the survey for receipt tax**

According to letter issued vide Local Council Board vide No. AOII/LCB/9-1/2016 dated 11.05.2016 to the TMAs in Peshawar, a proper survey report is required in order to streamline the recovery from various sources under the jurisdiction of TMAs.

TMO Nowshera failed to conduct the survey of business / trade activities such as Ice factory, Private Hospitals, Doctor clinics, Motor Car Bargains, food / juice shops, bookshops, bakeries, restaurant, hotels, suzuki stands, rackshaw stands, truck stand, car mechanics, battery dealers, Distributors (Battery, Food items, Beverages, Medicine etc), Marriage Halls etc under the jurisdiction of TMA Nowshera during the year 2015-16. As a result, the receipts target and

realized amount could not be properly analyzed. The receipts during the year in the contract license fee was very nominal as compared to receipt potential of the Tehsil.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends to conduct survey of the trade activities in the Tehsil and to judge the properly budgeted receipt of the Tehsil.

**AIR Para No. 09/2015-16**

**1.3.1.4 Less-realization of water charges - Rs 1.075 million**

Rule-7 of GFR Vol-I provides that Government receipts should be properly assessed, realized and credited into Government treasury.

TMO Nowshera failed to recover outstanding dues on account of water charges Rs 1,074,950 against different individuals for and up to June, 2016. Details given at **Annex-12**.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 10/2015-16**

**1.3.1.5 Less /Non-realization of receipt– Rs 1.745 million**

According to the minutes of the meeting held on 09.04.2011 at LCB, the approved rate of Marriage halls are as under:

Category A & BRs. 10,000 per year

Category C & D

Rs 5,000 per year

Furthermore, the approved schedule of rates signed by the TMA Nowshera vide Notification No. 220/TOR/TMA/NSR dated 31.07.2006 in light of approval accorded by the Provincial Government vide letter No. AO-II/LCB/2-4/06 are as under for asphalt plant is Rs 50,000 per year, Rs 10,000 for floor mills, Rs 5,000 and Rs 500,000 for Ghee Factory and Bulb/Tube Light Factory and 15,000 each for CNG station and Petrol pump in Tehsil Nowshera.

A No. of Asphalt plants, Marriage Halls, Floor Mills, CNG pumps, Petrol stations, marble factories besides Shama Ghee are functioning their business under the jurisdiction of TMA Nowshera. However, they failed to realize the annual license fee from them during the year 2015-16. As a result, the TMA Nowshera sustained loss of Rs 1,745,000. Detail given at **Annex-13**.

The irregularity was pointed out to management in April 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**AIR Para No. 11 & 12/2015-16**

**1.3.1.6 Irregular execution of contract and non-recovery of -Rs 2.550 million**

According to para-6 of model terms and condition of contracts for 2015-16, 2% penalty per day will be liable on contractor/firm for the late deposit of the monthly installment. If the contractor/firm fails to clear the dues by 10<sup>th</sup> of each month to which the monthly installment relates, the contract may be cancelled and his security and advance deposited by the contractor shall be forfeited.

TMO Nowshera for 2015-16 awarded the contract of Cattle fair Rashaki to a contractor for bid price of Rs 1,876,050 .However audit observed that;

- 1- Rs 373, 950 was outstanding against the contractor However, the local office failed to collect the principal amount of contract Rs 373,950 and penalty of Rs 2,176,389 till date of audit i.e. 21.04.2017. Details as under:

Amount outstanding	2% per day penalty	days	Amount of penalty	Total outstanding
373,950	7,479	291	2,176,389	<b>2,550,339</b>

- 2- The contract was auctioned on 26.06.2015 but was sent to LCB for vetting on 09.09.2015 after lapse of 74 days.
- 3- First notice for 30% advance and security was issued to contractor on 30.09.2015 after lapse of 94 days.
- 4- It is worth mentioning that the contractor time and again brought to the notice to the management of TMA about involvement of other private person and non-clearance of site of cattle fair. The clearance and arrangement of site was the responsibility of TMA as per clause-7 of contract agreement. However, no concrete action was taken by TMA and site was not cleared.

Non recovery of amount occurred due to weak internal controls and contract management.

The irregularity was pointed out to management in May 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery besides action against the person (s) at fault.

**AIR Para No. 19/2015-16**

### **1.3.1.7 Overpayment to contractors -Rs 2.241 million**

Para 220 & 221 of the CPWA Code requires that the sub-divisional Officer, before making payments to the contractor is required that all the rates are correctly entered and that all the calculations have been checked arithmetically.

TMO Nowshera awarded a work “Construction of Janazagah at Charbagh UC Kurvi” to a contractor for Rs 2,938,537. The contractor failed to complete the work at their agreed bid and paid the contractor Rs 3,500,000 in the final bill. Hence Rs 561,463 (3,500,000-2,938,537) was overpaid to contractor which was 16% above than the bid cost.

Similarly, in another work “Pavement of street, construction of drain, Protection wall, culvert and installation of hand pump and shingling of road at various places at UC Pirsabaq” funded by CMD special package was awarded to contractor for the bid cost of Rs 4,320,000. The estimated cost of the work was Rs 6,000,000. However, in the final bill the quantity of the items of works i.e shingle filling, PCC 1:4:8, PCC 1:2:4, PCC 1:3:6, mobilization of plant, shrouding material and pumps were increased and paid to contractor. Resultantly, the contractor was overpaid Rs 1,680,000 (6,000,000-4,320,000) which was 39% above than the bid cost. Moreover, payment of shingle filling was dubious as quantity of the same items in 3<sup>rd</sup> running bill was 1231.19 M<sup>3</sup> which was decreased to 1221.19 M<sup>3</sup> in 4<sup>th</sup> and final bill. Audit held that undue favor was extended to contractors in violation of Government rules.

Overpayment occurred due to weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends recovery under intimation to audit.

**AIR Para No. 22 /2015-16**

### **1.3.1.8 Doubtful expenditure of-Rs 2.138 million**

Para 23 of GFR Vol-I provides that every public officer is personally responsible for any loss sustained by government through fraud or negligence on his own part or on the part of subordinate disbursing officers.



TMO Nowshera during 2015-16 paid Rs 2138419 for the work “Pavement of street, construction of drain, culvert and installation of hand pump at UC Chowk Mamriz”. It was observed that;

- 1- Submersible pumps were fixed in 42 places. However, in the final bill 50 submersible pumps and shrouding material respectively were paid to contractor. The 8 submersible pumps, shrouding material and boring was dubious which make the expenditure doubtful.
- 2- In the PC-I and BOQ 32 pumps and shrouding materials were provided.
- 3- In tender only two employees of engineering section of TMA were shown participated.
- 4- No proof about notified tender opening committee was on record.
- 5- Contactor M/S Tilla Muhammad Khatak was the lowest with the bid of Rs 2,035,482. The local office issued notice for depositing of additional security of Rs 900,000 to the lowest bidder. The contractor was shown failed to deposit the security. However, additional security Rs 500,000 was accepted from the 2<sup>nd</sup> lowest bidder M/S Bakhtiar Muhammad against his bid of Rs 2,138,419 instead of Rs 861,581 which was undue favor to the particular contractor.
- 6- Out of eleven (11) items in the BOQ only six (06) items of works were shown carried out on site and paid in the final bill.

The irregularity occurred due to weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply would be furnished after scrutiny of record. Request for convening DAC meeting was made in May 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter under intimation to audit.

**AIR Para No. 23/2015-16**

### **1.3.1.9 Non-compliance with Local Govt. Act 2013, Rules of Business 2015 & Budget Rules 2016**

According to section 37(4) of Local Government Act 2013, every Nazim, district council and tehsil council shall appoint an Internal Auditor .Section 39 of Local Government Act 2013, every Nazim shall take physical stock of movable and immovable properties of the local government and present a report to the local council.

Clause 1 (e) of section 23 of Local Government Act 2013, Nazim will prepare and present report on the performance of municipal administration in tehsil council at least twice a year.

Schedule-I of Rules of Business 2015, Finance section shall prepare financial statements and present them for internal and external audit in the manner as may be prescribed.

According to section (4) of Budget Rule 2016, the TO (finance) shall develop fiscal forecasts for 3 years {See Rule 3 (2)} Schedule 1 of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015 the Finance Office shall “prepare financial statement and present them for internal and external audit”.

During the scrutiny of accounts record of TMA Nowshera for the financial year 2015-16, it was observed that the Act and rules were not complied with due to following shortcomings.

1. Internal Auditor has not been appointed.
2. The annual stock verification, report of moveable, immoveable property/stock has not been prepared for submission to local council.
3. Performance report has not been prepared.
4. Financial Statement has not been prepared for internal and external audit.
5. The 03 years fiscal forecast has not been prepared as required under Budget Rules 2016.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

**AIR Para No. 15/2015-16**

**1.3.1.10 Blockage of Government money-Rs 168.978 million**

Treasury Rule 290 provides that no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

Record of the TMA Nowshera for the year 2015-16 revealed that income (opening balance in bank+own source+octroi share+UIP tax) was Rs 284,307,726 and expenditure (pay+ contingencies + charged) was Rs 133,329,594. There was already a surplus amount of Rs 150,978,132 with the TMA. The provincial Government further released Rs 18,000,000 as grant in aid to the TMA which was unjustified. Resultantly, the Government money Rs 168,978,132 (150,978,132+18,000,000) was blocked with TMA. Details given at **Annex-14**.

The blockage of Government money occurred due to weak financial management. Blockage of Government fund occurred due to weak financial management.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends corrective action.

**AIR Para No. 31/2015-16**

### **1.3.1.11 Irregular expenditure without TS-Rs 31.264 million**

According to para-56 of CPWA code and Planning & Development Department Letter No P&D/M7E/2011-12/304-308 dated 09.01.2013, the work may not be started/executed without technical sanction.

TMO Nowshera incurred expenditure of Rs 31,264,069 on various developmental schemes during 2015-16. However, the schemes were not technically sanctioned till date of audit i.e. 05.04.2017. Details given at **Annex-15**.

The irregularity occurred due to non-observance of Government rules.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends action against the person (s) at fault.

**AIR Para No. 33/2015-16**

### **1.3.1.12 Non imposition of late penalty-4.350 million**

Clause 2 of the Contract Agreement requires that penalty of 1% per day and up to maximum of 10% of the tender cost may be imposed for delay in completion of work.

TMO Nowshera awarded schemes estimate cost of Rs 55,150,000 to various contractors during 2014-15 and 2015-6. However, the schemes were not completed within the stipulated time mentioned in work orders. The local office failed to impose late penalty of Rs 4,350,000 @ 2-10% on estimate cost.

The work at serial # 10 was not completed till date of audit i. 02.05.2017 despite that fact that the performance bond issued by Askari General insurance Co. was expired on 22-04-2016. Neither penalty imposed nor performance guarantee was forfeited. Details given at **Annex-16**.

Non imposition of penalty occurred due to weak internal controls

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends recovery of penalty from contractor and depositing into Government treasury under intimation to audit.

**AIR Para No. 34/2015-16**

**1.3.1.13 Irregular and doubtful expenditure shown on repair & maintenance of transformers - Rs 9.893 million**

According to the Abridge Condition under the WAPDA Act, 1958, printed on every application form of electricity service connection, before any electrical wiring or energy consuming apparatus is connected to the authorities mains, the same shall be subject to inspection and testing by the authority and the whole of the service line, together with any wire meters and other apparatus installed on the premises of the consumer shall be property of the Authority. Moreover the consumer shall be solely responsible for and shall pay for any loss of or damage to any electric supply lines, main fuses meters and /or other apparatus belonging to the authority on the consumer premises whether caused maliciously or through culpable negligence or default on the part of the consumer or any of his employees or whether arising out, theft or any other cause beyond the control of the authority, always accepting reasonable wear and tear and loss or damages.

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMO Nowshera incurred expenditure of Rs 9,893,070 up to 2<sup>nd</sup> running bill on repair to transformers in different places PK-13 Nowshera funded by CMD. Audit observed that:

1. The responsibility of repair work of transformers rests with WAPDA the concerned department.
2. The repair work was executed and supervised by the non-technical staff of TMA hence substandard work and wastage of Government money could not be ruled out.
3. No proof about the qualification of successful bidder (M/S Wajid Ali) for WAPDA works was on record. The lowest bidder was M/S Madina General Items with 34.25% and 2<sup>nd</sup> lowest was M/S Mian Hamid Hussain with 30% below on MRS-2016.
4. The bids of M/S JDS Engineering and M/S Haji Muhammad Saeed & Sons were not signed by the contractors.
5. The 8% security of the bid cost Rs 800,000 ( $10,000,000 \times 8/100$ ) was not collected from contractor.
6. The SOPs i.e. written reports of MPA concerned regarding damaged transformers, pre repair report of M&T lab of PESCO, repair of approved workshop of PESCO, post repair installation report of M&T lab, verification of bills from SDO PESCO, joint satisfactory repair certification by MPA, TMO and representative of PESCO, quality test reports, authentication of bills by the committee before payment mentioned in Administrative approval were not followed.

The expenditure was dubious and chance of misappropriation could not be ruled out.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends detail inquiry by technical hands.

**AIR Para No. 36/2015-16**

#### **1.3.1.14 Doubtful payment to contractor-Rs 1.348 million**

According to clause-41 of Khyber Pakhtunkhwa Local Government Act, 2013, every official or servant of a local government, every member of a local council, and every person charged with administration and management of property of a local government shall be personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government.

TMO Nowshera tendered a work ‘‘Pavement of street, drain, culvert, filling, installation of pressure pumps at different places UC Pir Sabaq’’ on 19.05.2016 with estimated cost of Rs 2,000,000 during 2015-16. The lowest bidder was M/S Sanat khan with bid of Rs 1,347,748. Audit observed that:

1. There were 15 items of works in the BOQ but the work was shown completed by executing four (04) items of work.
2. As per PC-I the work was related to construction of veranda and latrine in a Mosque but Administrative approval was issued for street pavement, drain and installation of pressure pumps at UC Pir Sabaq without mentioning any deficiencies in PC-I.
3. The work order was issued on 07-06.2016 with the completion time of three (03) months but the work was shown completed on 16.06.2016 and first and final bill of Rs 1,347,748 was paid within eight (08) days of issuance of work order. The substandard work and misappropriation of fund could not be ruled out.
4. The newspaper cuttings of tender were not available in relevant file.

The irregularities occurred due to weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry besides fixing responsibility on the person(s) at fault.

**AIR Para No. 37/2015-16**

### **1.3.2 Internal Control Weaknesses**

#### **1.3.2.1 Irregular placing of advertisement of the development schemes – Rs 17.100 million**

Para 34 of Khyber Pakhtunkhwa procurement of goods, works and services rules, 2014 states that the procuring entity may decide the response time for receipt of bids or proposals including proposals for pre-qualification from the date of publication of an advertisement or notice, keeping in view the contract's complexity, and urgency. However, under no circumstances the response time shall be less than fifteen days for national competitive bidding and thirty days for international competitive bidding from the date of publication of advertisement or notice in the national newspaper.

TMO Nowshera placed a Notice Inviting Tender in the newspapers regarding the developmental schemes to be executed under Chief Minister Directives (out of saving of 2014-15) during the year 2015-16. The DDC meetings for approval of the schemes were held on 05.05.2015. It is, however, astonishing to note that the administrative approval of the scheme was issued on 01.09.2015 whereas the NIT of the scheme was published on 06.05.2015 i.e. before the issuance of the administrative approval. Therefore, floating of advertisement before administrative approval is held irregular. Details given at **Annex-17**.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

**AIR Para No. 02/2015-16**



### 1.3.2.2 Loss to Government due to Defective BOQ - Rs 2.298 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMO Nowshera during 2015-16 awarded a work “Pavement of street and installation of Hand Pumps in different villages in U/C Dag Behsood” to M/S Prince Traders with the bid cost of Rs 1,036,155. Audit observed that:

1. The BOQ was prepared by including thirteen items of work but the work was shown completed by executing only two items of work i.e. Shingle filling and PCC 1:3::6 which were favorable to him. Hence undue favor was extended to contractor at cost of public exchequer.
2. Had only the specified two items were required to be executed and the BOQ was prepared for the executed items then the work would have been awarded to another contractor M/S Saif Ullah as his quoted rate was economical for the executed items and loss to Government of Rs 603,677 could have been avoided. Details are as under:

S #	Name of items of work	Qty paid in final bill (M <sup>3</sup> )	Rate quoted by Prince Traders	Amount (Rs)	Rate by Saif Ullah	Amount (Rs)	Loss (Rs)
1	Shingle	894.39	1,000	894,390	350	313,036	(581,354)
4	PCC 1:3:6	42.93	5,000	214,650	4480	192,326	(22,323)
<b>Total</b>				<b>1,109,040</b>		<b>505,362</b>	<b>(603,677)</b>

Similarly, another work “Pavement of street, construction of drain, protection wall and installation of hand pump/pressure pump and shingle road at

various places UC Misri Banda’’ funded by CMD was awarded to a contractor. Audit observed that;

- 1- The cost estimate and BOQ was for sixteen items of works. However those four (4) items of works shown executed on site and paid in the final bill for which the successful bidder quoted higher rate as compared to other contractors. The remaining 12 items of work were not carried out on site and all the allocation was spent on those 4 items of work. Had the BOQ prepared for 4 executed items then the work would have been awarded to other contractor M/S Muhammad Nisar and loss of Rs 1,694,086 to Government could have been avoided. Details are as under:

Name of items	Qty	Rate of M/S Farman Ali	Amount	Rate of Muhammad Nisar	Amount (Rs)	Loss (Rs)
Excavation	239.61	104	24,919	12	2,875	22,044
PCC 1:4:8	34.79	3700	128,723	4325	150,467	(21,744)
RRM (1:6)	844.81	3000	2,534,430	980	827,914	1,706,516
PCC 1:3:6	12.3	3800	46,740	4835	59,471	(12,731)
<b>Total</b>			<b>2,734,812</b>		<b>1,040,726</b>	<b>1,694,086</b>

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility besides recovery.

**AIR Para No. 03 & 28/2015-16**

**1.3.2.3 Irregular expenditure – Rs 6.618 million and non-imposition of penalty - Rs 0.661 million**

Para 56 of CPWA Code and Para 178 of GFRs Vol-I state that no work can be started/executed without administrative approval and technical sanction.

Clause 2 of the standard agreement deed provides that the work should be completed within the scheduled date otherwise 10% penalty will be imposed on the contractor / project leader

TMO Nowshera awarded a work “Construction of Library in Dar-ul-Uloom Islam, Aza Khel Bala” during the year 2015-16. The estimated cost of the scheme was Rs 6,618,000. The bid cost of the scheme was Rs 5,786,622 with completion period of 6 months The following irregularities were incurred:

1. Technical sanction of the scheme was not accorded till the date of Audit.
2. The scheme was completed in 11 months against the schedule of 6 months. Thus penalty of Rs 661,800 @ 10% of the cost of the scheme was required to be imposed.
3. An item of work “Fabrication of steel” was paid for 27.501 ton against RCC quantity of 22.67 M<sup>3</sup> @ Rs 110,959. The quantity of steel paid was on higher side as compared to actual steel consumption. This resulted into an overpayment of Rs 487,883. Detail is as under:

RCC Quantity (M <sup>3</sup> )	Formula for steel consumption	Steel paid	Difference	Steel rate	Amount
1	2 = 1 x (35.315x4.90/2204)	3	4 = 3 – 2	5	6 = 4 x 5
177.20	18.508	22.69	4.182	110,959	464,022
15.28	1.596	1.811	0.215	110,959	23,861
<b>Total</b>	<b>20.104</b>	<b>27.501</b>	<b>4.397</b>		<b>487,883</b>

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility besides recovery and penalty.

**AIR Para No. 04/2015-16**

#### **1.3.2.4 Variation between receipt figure of two set of Accounts – Rs 1.015 million**

According to LGA, 2013 section 36 the accounts of receipts and expenditure of local governments shall be kept in such form and in accordance with such principles and methods as the Auditor-General of Pakistan may prescribe.

During audit of record of TMA Nowshera for the financial year 2015-16, it was noticed that there was a difference of Rs 1,015,190 between the receipt figure of Demand & Collection register (TOR Branch) and Income & Expenditure Statement (Accounts Branch). The receipts for the year as per DCR Rs 62,155,906 while Rs 62,496,016 was shown in income statement. Details given at **Annex-18**.

The irregularity was pointed out to management in May 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends for corrective action.

**AIR Para No. 07/2015-16**

#### **1.3.2.5 Irregular cash payment of Pay & Allowances – Rs 26.312 million**

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

TMO Nowshera paid Rs 26,312,280 on account of pay & allowances to the staff through DDO open cheque instead by direct credit system through their

bank account in violation of rules during the year 2015-16. Details given at **Annex-19**.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Matter is reported for stoppage of cash payment of pay and allowances.

**AIR Para No 16/2015-16**

**1.3.2.6 Loss to Government due to mismanagement and delay in award of contract - Rs 5.266 million**

According to para 2 of the Model Terms and Conditions for the contracts of cattle fair, bus stand, 2% tax on property and other taxes issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, the local council shall fix different dates in one advertisement for auctioning the contract of local taxes, if no reasonable bid is offered then another advertisement be got published widely at least seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year approved bid or more reasonable bid.

TMO Nowshera during the year 2015-16 auctioned a contract "Excavation of minerals" on 26.06.2016. The highest bidder was M/S Qari Zahoor Ahmad with the bid of Rs 7,000,000 which was reasonable and met the requirement of terms and condition for contracts. Instead of approval of the bid an office order vide no.48-50 dated 13.07.2015 was issued to collect the tax departmentally. The bid was sent to LCB for vetting on 11.08.2015 after lapse of 46 days which was vetted by the LCB on 21.08.2015. The notice for 5% security and 15% advance was issued on 30.09.2015 after the lapse of 64 days which was deposited by the contractor. The contractor sued the matter in the law of court of Civil Judge-II Nowshera and stay was issued on 07.03.2016.

It is worth mentioning here that the contract was not awarded to contractor till 01.11.2015 as evident from the interim order of court dated 14.06.2016. The court directed the Tehsil Nazim for amicable solution of the issue which was not resolved till date of audit i.e. 25.04.2017.

Audit held that the contractor become defaulter due to mismanagement and delay of award of contract which resulted in loss to Government of Rs 5,265,530.

The loss occurred due to negligence of management of TMA.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter for fixing responsibility on the person (s) at fault.

**AIR Para No 17/2015-16**

**1.3.2.7 Loss to TMA due to fictitious award of contract-Rs 8.840 million**

According to para 2 of the Model Terms and Conditions for the contracts of cattle fair, bus stand, 2% tax on property and other taxes issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, the local council shall fix different dates in one advertisement for auctioning the contract of local taxes, if no reasonable bid is offered than another advertisement be got published widely at lease seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year approved bid or more reasonable bid.

TMO Nowshera during 2015-16 reserved price of Rs 49,206,300 (calculated on 2014-15 bid +20% increases for 2015-16) was fixed for the

contract “Cattle fair Khatkalay”. Audit observed that reserved price was required Rs 45,925,938 which was overstated for Rs 3,280,362 as per following details:

Income for 2014-15	20% increase as per terms and condition of contract for 2015-16	Reserved price required to be fixed	Reserved price fixed for 2015-16	Excess in Reserved price
1	2	3 = (1+2)	4	5 = 4-3
38,271,615	7,654,323	45,925,938	49,206,300	3,280,362

Due to irregular increase in reserved bid price no contractor shown their interest to participate in bidding and the contract was run departmentally for six months.

The contract was awarded to M/S Naveed Ahmad for Rs 20,600,000 for six months w.e.f 01.01.2016 to 30.06.2016 which was 7.65% increase as compared to previous year income for the same period. The total recovery in the contract was Rs 39,618,200 (40,094,450-476,250 arrears for 2014-15) which was only 3.5% increase as compared to previous income of Rs 38,271,615.

Audit held that if the contract reserved price was correctly calculated and auctioned timely then loss of Rs 8,840,332 could have been avoided. Details are as under:

Income for 2014-15	20% increase as per terms and condition of contract for 2015-16	Expected Income for 2015-16 for TMA	Expected Income Tax	Total Expected Income	Actual income for TMA	Actual income tax	Total Actual Income	Loss
1	2	3 = 1+2	4	5 = 3+4	6	7	8 = 6+7	9 = 5-8
38,271,615	7,654,323	45,925,938	4,592,594	50,518,532	39,618,200	2,060,000	41,678,200	8,840,332

The loss and irregularity occurred due to weak contract management and weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends detail investigation into the matter under intimation to audit.

**AIR Para No 18/2015-16**

**1.3.2.8 Loss to Government due to defective BOQ - Rs 1.553 million**

Para 23 of GFR Vol-I provides that every public officer is personally responsible for any loss sustained by government through fraud or negligence on his own part or on the part of subordinate disbursing officers.

Para 56 of CPWD Code, if subsequent to the grant of technical sanction, material structural alterations are contemplated, orders of the original sanctioning authority should be obtained, even though no additional expenditure may be involved by the alterations.

TMO Nowshera for 2015-16 awarded a work ‘‘Pavement of street, construction of drain, retaining wall, filling and installation of hand pump at Village Zakhi Qabristan UC Kurvi’’ for the execution of 18 items as per BOQ. However audit observed that;

- 1- Only 4 items were executed leaving other 14 and paid in the final bill and all the allocation was spent on those 4 items of work for which the successful bidder rates were higher as compare to other contractor. Had the BOQ was prepared for 4 executed items then the work would have been awarded to other contractor and loss of Rs 605,008 to Government could have been avoided.
- 2- No tender evaluation committee was notified and tenders were signed by the two staff of engineering branch.
- 3- The work was carried out for individuals and not for general public.



- 4- The undertaking was not signed by the beneficiaries which make the expenditure dubious.

Similarly, in another work "Pavement of street, Construction of drain, Installation of pressure pump at Nowshera City", 14 items of works were in PC-I and BOQ but the work was shown completed by executing seven (07) items of works. Those items of works were paid in the bill for which the contractor quoted higher rate as compared to competitor contractor. Had the BOQ was for only executed items of work then the work would have been awarded to another contractor and loss to Government of Rs 948,145 would have been avoided. Details given at **Annex-20**.

The loss occurred due to inefficiency and negligence of technical staff.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter, recovery of loss besides action against the person (s) at fault under intimation to audit.

**AIR Para No 25/2015-16**

**1.3.2.9 Doubtful tendering process-Rs 6.600 million and overpayment of Rs 0.301 million**

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

Para 220 & 221 of the CPWA Code requires that the sub-divisional Officer, before making payments to the contractor is required that all the rates are correctly entered and that all the calculations have been checked arithmetically.

TMO Nowshera during 2015-16 prepared a PC-I and BOQ for Rs 6,600,000 for the work ‘‘Construction of hall at Darul uloom Azakhel bala Phase-II’’ showing four items of works. Audit observed that:

1. The two items i.e. RCC in slab beam, column (1:2:4) and Steel grade-40 were divided into two each and showed four separate items of work.
2. No tender evaluation committee was notified.
3. Three contractors were shown participated in tender and bids were signed by XEN and SDO of local office without involving the other section of TMA i.e. Finance and Administration section.
4. Two non BOQ items i.e. BB work and PCC 1:2:4 was paid to contractor in the bill. The work was shown completed by executing two BOQ and two non-BOQ items.
5. No entry was available in dairy register of TMA which indicate that the tenders were collected by hand.
6. The work was awarded to contractor M/S Nisar Khan on 3.5% below on MRS 2013 contrary to prevailing rates during the same period like, balance work at Janazagah Banda Mulahan UC Kurvi was awarded at 35% below and work construction of janazagah at Charbagh UC Kurvi was awarded at 16% below on MRS 2013.
7. The NIT was not available.
8. The contractor was overpaid Rs 301,140 due to excess payment in steel as compared to the quantity of RCC 1:2:4. Details as under:

**Overpayment of Rs 1.257 million to contractor**

RCC quantity		=250.48 M <sup>3</sup>
Formula	$\frac{250.48 \times 35.32 \times 4.9 \times 0.67}{2204}$	= 13.18 ton
Steel paid		= <u>15.74 ton</u>
Difference		= 2.56 ton
Rate paid		Rs= <u>117,632.89</u>
Overpaid		= Rs 301,140

The fictitious tendering process and overpayment occurred due to weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry into the matter besides recovery of overpayment.

**AIR Para No 292015-16**

**1.3.2.10 Difference in closing balances-Rs 4.902 million**

According to clause-41 of Khyber Pakhtunkhwa Local Government Act, 2013, every official or servant of a local government, every member of a local council, and every person charged with administration and management of property of a local government shall be personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government .

During audit of record of TMA Nowshera for 2015-16 it was observed that there was a difference in closing balance of CMD fund placed in PLA. The receipt on account of CMD during the year was Rs 261,847,359 and expenditure was Rs 120,314,896. The closing balance was required to be Rs 141,532,463 but Pass book of CMD showed a closing balance of Rs 139,238,741. There was a difference of Rs 2,293,722 despite the fact that monthly reconciliation was carried out with District Account office Nowshera.

Similarly, there was a difference in closing balance of PFC, Octroi share, UIP tax, Tobacco cess and grant in aid fund placed in PLA. The receipt during the year was Rs 342,673,889 and expenditure was Rs 179,268,165. The closing balance was required to be Rs 163,405,724 but Pass book of CMD showed a closing balance of Rs 166,013,902. There was a difference of Rs 2,608,178 despite the fact that monthly reconciliation was carried out with District Account office Nowshera. The verification of incorrect amount by the District account office was serious lapse on the part of DAO Nowshera. Details given at **Annex-21**:

Difference in balances occurred due to weak internal controls.

The irregularity was pointed out to management in May 2017, management stated that detailed reply will be submitted after consulting the record. Request for convening the DAC meeting was made in May 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends corrective action/justification.

**AIR Para No 30/2015-16**

# **TMA JEHANGIRA**

## **1.4 Audit Paras of TMA Jehangira**

### **1.4.1 Irregularity& non-compliance**

#### **1.4.1.1 Defective budgeting and weak performance of TMA for 2015-16**

According to Khyber Pakhtunkhwa, Tehsil Municipal Administration, Budget Rules, 2016 Part I (ii) Budget Classification and Call Circular, clause (7) Principles of Budgeting Section (d) Gross underestimation and overestimation are serious budgetary irregularities.

According to Local Government Act 2013, Section 23, Nazim will prepare and present report on the performance of Municipal Administration in Tehsil Council at least twice a year.

Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015 Rule 3 (2)}As per instructions / requirements laid down in Schedule 1.

During audit of Tehsil Municipal Officer, TMA Jehangira during 2015-16,it was observed that;

- 1- Rs 59.738 million were allocated on account of salary, while actual expenditure of Rs 60.819 million was incurred resulted in to underestimation of 1.081 million.
- 2- Similarly in non-salary over budgeting was made as Rs 37.92 million were allocated while actual expenditure of Rs 11.027 million was made resulted into 71% over budgeting .
- 3- Rs 0.200 million were utilized in developmental expenditure against allocation of Rs 8.753 million with only 2 % of utilization.
- 4- Heavy amount was outstanding against various individuals and the local office failed to realize the scheduled receipts.
- 5- The Finance section failed to prepare financial statement and present them for internal and external audit .

- 6- Nazim failed to take physical stock of movable and immovable properties of the local government and present a report to the local council violating Section 39 of the Local Government Act 2013.
- 7- The Finance section failed to develop fiscal forecasts for 3 years on fiscal space and expenditure requirements based on the identified needs and priorities, violated Section (4) of the Budget Rules 2016

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends investigation and action against persons at fault, besides fixing responsibilities on person(s) at fault

**AIR Para No 01 & 02/ 2015-16**

#### **1.4.1.2 Non-utilization of development funds-Rs 72.812 million**

According to chapter-V(22) of LGA 2013, Functions and powers of Tehsil Municipal Administration (c) execute and manage development plans for improvement of municipal services and infrastructure; (q) develop and manage schemes, including site development in collaboration with district government

TMO Jehangira during the financial year 2015-16 did not utilized developmental funds amounting to Rs 72.812 million. Budget for the developmental activities was Rs 73.012 million, the local office carried out development work of Rs 0.200 million only.

Non-utilization of developmental funds showed inefficiency on the part of management and public at large was also deprived of the developmental facilities on the other hand.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends inquiry and actions against persons at fault, as the funds were not utilized on time.

**AIR Para No 15 /2015-16**

**1.4.1.3 Non adjustment of CP Fund Rs 31.063 million and loss of Rs 13.978 million**

According to Para 23 of GFR Vol-I, every Government Officer Should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO Jehangira failed to make ceaseless efforts for transfer of the contributory Provident Fund (CP Fund) of those employees whom were transferred from District Council Nowshera on 01.01.2013 to the then Municipal Committees Jehangira and Akora (TMA Jehangira) for Rs 31,063,855. The audit also observed during 2015-16 that a loss of Rs 13,978,734 ( $31063855 \times 4.5 \times 10\%$ ) was sustained by the local office due to non-realization of 10% interest, would the principal amount was invested with financial institute at a lower rate of 10%.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends for adjustment of CP Fund along with interest to sound the financial position of the local office.

**AIR Para No 19/2015-16**



## 1.4.2 Internal Control Weaknesses

### 1.4.2.1 Loss on contract “Excavation of minerals” Rs 9.729 million

According to Clause 49 of the LGA, 2013. Taxation rules, all taxes and other charges levied by a local government shall be imposed, assessed, leased, compounded, administered and regulated in such a manner as may be prescribed by rules which may, among other matters, provide for the obligation of the tax payer and the duties and powers of the officials responsible for the assessment and collection of taxes.

According to letter no. 632 dated 02-07-15 of TMA Jehangira the contractor was allowed to supervise the contract.

TMO Jehangira awarded the contract of “Excavation of minerals” at a bid price of Rs 22,500,000 (w-e-f 1.07.2015 to 30.06.2016) to a contractor and authorized the contractor to supervise the contract, but the agreement was signed for Rs 10,850,000/- for the period of 07 months instead of 12 months. An amount of Rs 14,282,859 was realized (Rs 3,432,859 was realized departmentally and Rs 10,850,000 was realized from the contractor), resulted into loss of Rs **9,729,181** as per the following details

	A	B	C	D	E
Particular	Bid amount Rs	Income tax required @ 15%	Income tax shown deducted	Total collection during the year	Loss Rs(A- D)
Contract amount	22,500,000	-	-	14,282,859	8,217,181
Income tax	-	1,620,000	1,080,000	-	1,512,000
				<b>Total loss</b>	<b>9,729,181</b>

The local office sustained loss due to lack of internal control.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

**1.4.2.2 Less Collection of Withholding Tax-Rs 1.909 million**

According to Clause 49 of the LGA, 2013. Taxation rules, all taxes and other charges levied by a local government shall be imposed, assessed, leased, compounded, administered and regulated in such a manner as may be prescribed by rules which may, among other matters, provide for the obligation of the tax payer and the duties and powers of the officials responsible for the assessment and collection of taxes.

According to Clause 05 of the Agreement signed between TMA Jehangira and the contractors, 15% income tax will be levied.

According to Clause 11 of the terms and conditions of the contracts 2015-16, income tax amount shall be recovered from the contractor with monthly installments of the contracts.

TMO Jehangira awarded 12 contracts of receipts during 2015-16, but withholding tax @ 10% was shown collected instead of 15% which put government into loss of Rs 1,908,750. Details given at **Annex-22**.

Moreover, the 10% with-holding tax amounting to Rs 2,617,500 was shown deposited through income tax computerized payment receipts (instead of paying income tax amount with monthly installment of contract violated above mentioned rule), which were not verified from the income tax department.

It was noted that less recovery of income tax was due to negligence and weak administrative and financial control.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends recovery be made of Rs 1,908,750 and income tax payment receipt of Rs 2,617,500 be verified from the income tax department besides appropriate action against the person (s) at fault.

**AIR Para No 04/2015-16**

**1.4.2.3 Non recovery of Rs 2.575 million**

According to Clause 49 of the LGA, 2013. Taxation rules, all taxes and other charges levied by a local government shall be imposed, assessed, leased, compounded, administered and regulated in such a manner as may be prescribed by rules which may, among other matters, provide for the obligation of the tax payer and the duties and powers of the officials responsible for the assessment and collection of taxes.

According to clause 41(1) of LGA 2013. every official or servant of a local government, every member of a local council, and every person charged with administration and management of property of a local government shall be personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government which is a direct consequence of decisions made by him personally or under his directions in violation of this Act or any other law for the time being in force or which accrues as a result of his negligence or misconduct, and shall be liable to pay such surcharge as may be determined by the respective Accounts Committee and such amount shall be recoverable as arrears of land revenue.

According to TMA notification no 220/TOR/TMA/NSR dated 31/7/2006 rate of CNG and petrol pumps is 15,000/-per annum, mobile towers and marble factories is Rs 10,000 per annum.

TMA Jehangira failed to recover an amount of Rs 2,185,000/- from the owners of 15 CNG & Fuel stations, 11 mobile towers and 185 marble factories as per detailed below.

S. No	Particular	Rate	Total no.	Amount
01	CNG & Fuel station	15000	15	225000
02	Mobile towers	10000	11	110000
03	Marble and chips factories	10000	185	1850000
<b>Total</b>				<b>2,185,000</b>

Moreover, TMO Jehangira awarded the contract of "License fees" at a bid cost of Rs 410,000 (w.e.f 1.07.2015 to 30.06.2016) during 2015-16. The local office failed to realize the receipt of Rs 389,500 as the contractor deposited only 81,000 at the time of agreement. Further, government was deprived from the income tax amounting to Rs 61,500. Thus the local office sustained loss amounting to Rs 389,500. Detail is given below.

Name of contract	Bid offered (Rs)	Income tax (Rs)	Total recovery due (Rs)	Recovery affected (RS)	Outstanding (Rs)
License fees	410,000	61,500	471,500	81,000	389,500

Loss occurred due to weak internal control

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends recovery besides fixing responsibility on person(s) at fault.

**AIR Para No 05 & 06/2015-16**

#### **1.4.2.4 Non-credit of income - Rs 1.914 million**

According to Clause 49 of the LGA, 2013. Taxation rules, all taxes and other charges levied by a local government shall be imposed, assessed, leased, compounded, administered and regulated in such a manner as may be prescribed by rules which may, among other matters, provide for the obligation of the tax

payer and the duties and powers of the officials responsible for the assessment and collection of taxes.

TMO Jehangira during Financial Year 2015-16, adjusted 5% security of various contracts of receipts as per DCR against the arrears but failed to credit the amount as income in the income statement and kept the amount of Rs 1,914,500 in the security account maintained for the purpose. The chances of misappropriation cannot be ruled out. Details given at **Annex-23**.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit recommends credit of income and action against the person(s) at fault.

**AIR Para No 08/2015-16**

**1.4.2.5 Irregular and unverified expenditure on account of Pay & Allowances - Rs 48.851 million**

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

As per standing orders, the payment of salaries be made through bank account of the employee's concerned.

TMO Jehangira during the financial year 2015-16 paid to employees Rs 48,851,144 on account of pay & allowances. Audit observed the following irregularities.

1. Payment was made on cash basis instead of paying through bank account violated government instructions.
2. Place of duty, job description, attendance register and personal files/service books were not available on record, thus authenticity of the expenditure could not be verified.

The irregularity occurred due to lack of internal control.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit suggests for inquiry and fixing responsibilities on person(s) at fault

**AIR Para No 11/2015-16**

**1.4.2.6 Irregular drawl on account of Pension Contribution& Commutation Rs 11.704 million and Unauthorized transfer of Rs 1.7 million**

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of pension shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment, and it automatically ensures that pensioners have access to their pension on the due date. Moreover, direct credit has tangible advantages, over payment by cheque, against risks of theft or fraud.

TMO Jehangira incurred an expenditure of Rs 11,704,713 on account of Pension contribution and Commutation for the year 2015-16, it came to notice that expenditure of Rs was incurred. The following irregularities were noticed

1. Payment made through cash instead of bank accounts of the pensioners.
2. Acknowledgments of the pensioners were not available on record.
3. Living certificates were neither obtained nor available on record.
4. CNICs of the pensioners were not available on record.

5. Rs 1,700,000 was transferred from General Account No: 00326-003-BOK to Pension Account No: 00327-007-BOK besides the fact that pension contribution was credited to pension account, and payment of pension and commutation was required to made out of the pension account.

The lapse was occurred due to lack of internal check over dealing hands.

The irregularity was pointed out to management in April 2017, management did not reply. Request for convening DAC meeting was made in May 2017, which could not be convened till finalization of this report.

Audit suggests inquiry and besides fixing responsibilities on person(s) at fault

**AIR Para No 12/2015-16**

## ANNEXURES

Annex-1

### MFDAC

(Rs. in million)

S.No.	AP.	Name of Office	Caption of Para	Amount
1.	193	TMA Nowshera	Unauthentic expenditure and non-recording of stock register and misappropriation	1.435 & 0.190
2.	196		Non-deduction of professional tax	0.078
3.	201		Non-recovery of staff emoluments from contractors	0.534
4.	202		Irregular expenditure on account of advertisement chares and non-deduction of income tax	0.464 & 0.046
5.	208		Loss due to defective BOQ	0.676
6.	209		Overpayment due to increase in scope of work	0.471
7.	212		Irregular expenditure	0.899
8.	213		Loss to Government due to defective BOQ	1.553
9.	214		Irregular change in scope of work and inefficiency in perspective of BOQ and overpayment	1.805 & 0.153
10.	220		Substandard execution of work	1.732
11.	173	TMA Jehangira	Loss due to non-recovery of salary from the contractors	0.375
12.	175		Non-realization of water charges	0.389
13.	176		Overpayment	1.160
14.	179		Irregular payment of Allowances	0.790
15.	180		Irregular expenditure on account of POL and repair of vehicles	1.407 & 0.109
16.	182		Non-recovery of Professional tax	0.124
17.	184		Non-auction of unserviceable items	-
18.	186		Loss due to non-deposit of security / Zoning fee	0.918
19.	187		Irregular expenditure and loss due to uneconomical purchase of sanitation store	1.460 & 0.470
20.	188		Loss due to non brought forward of closing entries in stock register	0.092



**Annex-2**

**[Para No.1.2.1.1]**

**Detail of non-recovery of outstanding amount**

**(Amount in Rupees)**

<b>Name of receipt contract</b>	<b>Bid price of contract including tax</b>	<b>Amount realized</b>	<b>Outstanding Amount</b>
Parking Fee Pabbi	5,764,000	4,781,235	982,765
Minerals	2,673,000	1,955,530	717,470
Suzuki Stand Cherat	1,782,000	1,318,211	463,789
Suzuki Stand Pabbi	1,392,600	1,392,300	63,300
Cattle Fare Pabbi	2,013,000	1,803,660	209,340
Public Latrine Pabbi	473,000	370,380	102,620
<b>Total</b>	<b>14,097,600</b>	<b>11,621,316</b>	<b>2,539,284</b>

**Annex-3 (1)**  
**[Para No.1.2.1.1]**

**Detail of penalty**

Month of Installment	Monthly Installment	Amount Deposited within due date	Outstanding Amount	Due Date	Date of Deposit	Total days of delay	Calculation for penalty
<b>Parking for Pabbi</b>							
Jul-15	524,000	208,870	315,130	5/8/2015	28/9/2015	54	340,340
	315,130	315,130	-			33	-
Aug-15	524,000	-	524,000	5/9/2015	28.9.2015	23	241,040
	524,000	161,235	362,765	29/9/2015	12.10.2015	14	101,574
	362,765	200,000	162,765	13/10/2015	10.11.2015	28	91,148
	162,765	128,000	34,765	11/11/2015	30.11.2015	20	13,906
	34,765	34,765	-			20	-
Sep-15	524,000		524,000	5/10/2015	30.11.2015	56	586,880
	524,000	365,235	158,765	1/12/2015	31.12.2015	30	95,259
	158,765	158,765	-				-
Oct-15	524,000		524,000	5/11/2015	31.12.2015	55	576,400
	524,000	76,235	447,765	1/1/2016	10/2/2016	40	358,212
	447,765	200,000	247,765	11/2/2016	26/2/2016	15	74,330
	247,765	247,765	-				-
Nov-15	524,000		524,000	5/12/2015	26/2/2016	83	869,840
	524,000	152,235	371,765	27/2/2016	2/3/2016	4	29,741
	371,765	350,000	21,765	3/3/2016	28/3/2016	25	10,883
	21,765	21,765	-				
Dec-15	524,000		524,000	5/1/2016	28/3/2016	83	869,840
	524,000	258,235	265,765	29/3/2016	4/4/2016	7	37,207
	265,765	120,000	145,765	5/4/2016	26.4.2016	21	61,221
	145,765	145,765	-	5/4/2016	26.4.2016	21	-
Jan-16	524,000		524,000	5/2/2016	26.4.2016	81	848,880
	524,000	24,235	499,765	27/4/2016	23.6.2016	57	569,732
	499,765	265,000	234,765	24/6/2016	19.7.2016	25	117,383

	234,765	234,765	-				
Feb	524,000		524,000	5/3/2016	19.7.2016	136	1,425,280
	524,000	524,000					
March	524,000		524,000	5/4/2016	19.7.2016	105	1,100,400
	524,000	524,000					
April	524,000		524,000	5/5/2016	19.7.2016	74	775,520
	524,000	65,235	458,765	20/7/2016	30.4.2017	284	2,605,785
May	524,000		524,000	5/6/2016	30.4.2017	329	3,447,920
<b>Total Amount - A</b>		<b>4,781,235</b>					<b>15,248,721</b>

**Annex-3 (2)**

**[Para No.1.2.1.1]**

**Detail of penalty**

Month of Installment	Monthly Installment	Amount Deposited within due date	Outstanding Amount	Due Date	Date of Deposit	Total days of delay	Calculation for penalty
<b>Minerals</b>							
Jul-15	243,000	24,120	218,880	5/8/2015	19/10/2015	75	328,320
	218,880	130,000	88,880	20/10/2015	10/11/2015	21	37,330
	88,880	88,880	-				
Aug-15	243,000		243,000	5/9/2015	10/11/2015	66	320,760
	243,000	41,120	201,880	11/11/2015	23/11/2015	12	48,451
	201,880	200,000	1,880	24/11/2015	29/12/2015	36	1,354
	1,880	1,880	-			20	-
Sep-15	243,000		243,000	5/10/2015	29/12/2015	85	413,100
	243,000	219,030	23,970	30/12/2015	1/2/2016	32	15,341
	23,970	23,970	-				-
Oct-15	243,000		243,000	5/11/2015	1/2/2016	56	272,160
	243,000	219,030	23,970	2/2/2016	17/3/2016	44	21,094
	23,970	23,970	-			15	-
Nov-15	243,000		243,000	5/12/2015	17/3/2016	102	495,720
	243,000	243,000	-				
Dec-15	243,000		243,000	5/1/2016	17/3/2016	71	345,060
	243,000	133,030	109,970	18/3/2016	30/6/2016	104	228,738
	109,970	109,970	-				-
Jan-16	243,000		243,000	5/2/2016	30/6/2016	145	704,700
	243,000	243,000	-				-
Feb	243,000	-	243,000	5/3/2016	30/6/2016	117	568,620
	243,000	133,030	109,970	1/7/2016	30/4/2017	304	668,618
March	243,000	-	243,000	5/4/2016	20/4/2016	15	72,900

	243,000	121,500	121,500	21/4/2016	30/4/2017	365	886,950
April	243,000	-	243,000	5/5/2016	30/4/2017	360	1,749,600
May	243,000	-	243,000	5/6/2016	30/4/2017	329	1,598,940
<b>Total Amount – B</b>		<b>1,955,530</b>	<b>-</b>				<b>8,777,754</b>

**Annex-3 (3)**

**[Para No.1.2.1.1]**

**Detail of non-imposition of penalty**

Month of Installment	Monthly Installment	Amount Deposited within due date	Outstanding Amount	Due Date	Date of Deposit	Total days of delay	Calculation for penalty
<b>Suzuki Stand Pabbi</b>							
Jul-15	126,600	125,670	930	5/8/2015	14/9/2015	9	167
	930	930	-			31	-
Aug-15	126,600		126,600	5/9/2015	14/9/2015	9	22,788
	126,600	32,570	94,030	15/9/2015	5/10/2015	20	37,612
	94,030	94,030	-				-
Sep-15	126,600	21,060	105,540	5/10/2015	29/10/2015	24	50,659
	105,540	105,540	-			13	-
Oct-15	126,600	9,550	117,050	5/11/2015	30/11/2015	25	58,525
	117,050	115,090	1,960	1/12/2015	23/12/2015	22	862
	1,960	1,960	-			15	-
Nov-15	126,600		126,600	5/12/2015	23/12/2015	18	45,576
	126,600	113,130	13,470	24/12/2015	1/2/2016	38	10,237
Dec-15	126,600		126,600	5/1/2016	1/2/2016	26	65,832
	126,600	115,090	11,510	2/2/2016	25/7/2016	174	40,055
	11,510	11,510					-
Jan-16	126,600		126,600	5/2/2016	25/7/2016	171	432,972
	126,600	126,600	-				-
Feb	126,600		126,600	5/3/2016	25/7/2016	142	359,544
	126,600	126,600	-				-
March	126,600		126,600	5/4/2016	20/4/2016	15	37,980
	126,600	63,300	63,300	21/4/2016	25/7/2016	97	122,802
	63,300	63,300	-				
April	126,600		126,600	5/5/2016	25/7/2016	81	205,092
	126,600	126,600	-				-
May	126,600		126,600	5/6/2016	25/7/2016	50	126,600
	126,600	76,770	49,830	26/7/2016	30/4/2017	277	276,058
<b>Total Amount – C</b>		<b>1,329,300</b>					<b>1,893,362</b>

**Annex-3 (4)**

**[Para No.1.2.1.1]**

**Detail of penalty**

<b>Month of Installment</b>	<b>Monthly Installment</b>	<b>Amount Deposited within due date</b>	<b>Outstanding Amount</b>	<b>Due Date</b>	<b>Date of Deposit</b>	<b>Total days of delay</b>	<b>Calculation for penalty</b>
<b>Cattle Fare Pabbi</b>							
Jul-15	183,000	115,660	67,340	5/8/2015	15/9/2015	41	55,219
	67,340	67,340	-				-
Aug-15	183,000		183,000	5/9/2015	15/9/2015	10	36,600
	183,000	72,660	110,340	16/9/2015	5/10/2015	20	44,136
	110,340	110,340	-				-
Sep-15	183,000	73,660	109,340	5/10/2015	4/11/2015	30	65,604
	109,340	109,340	-				-
Oct-15	183,000	660	182,340	5/11/2015	14/12/2015	39	142,225
	182,340	150,000	32,340	15/12/2015	12/1/2016	28	18,110
	32,340	32,340	-				-
Nov-15	183,000		183,000	5/12/2015	12/1/2016	38	139,080
	183,000	127,660	55,340	13/1/2016	16/2/2016	44	48,699
	55,340	55,340					
Dec-15	183,000		183,000	5/1/2016	16/2/2016	42	153,720
	183,000	44,660	138,340	17/2/2016	14/3/2016	26	71,937
	138,340	100,000	38,340	15/3/2016	23/6/2016	100	76,680
	38,340	38,340	-				-
Jan-16	183,000		183,000	5/2/2016	23/6/2016	139	508,740
	183,000	156,660	26,340	24/6/2016	30/6/2016	6	3,161
	26,340	26,340					
Feb	183,000		183,000	5/3/2016	30/6/2016	142	519,720
	183,000	183,000	-			110	-
March	183,000		183,000	5/4/2016	1/0/1900	86	314,760
	183,000	183,000					
April	183,000		183,000	5/5/2016	1/0/1900	81	296,460
	183,000	156,660	26,340	1/7/2016	30/4/2017	304	160,147
May	183,000		183,000	5/6/2016	30/4/2017	329	1,204,140
<b>Total Amount – D</b>		<b>1,803,660</b>					<b>3,859,138</b>

**Annex-3 (5)**

**[Para No.1.2.1.1]**

**Detail of penalty**

<b>Month of Installment</b>	<b>Monthly Installment</b>	<b>Amount Deposited within due date</b>	<b>Outstanding Amount</b>	<b>Due Date</b>	<b>Date of Deposit</b>	<b>Total days of delay</b>	<b>Calculation for penalty</b>
<b>Public Latrine Pabbi</b>							
Jul-15	43,000	15,700	27,300	5/8/2015	14/9/2015	40	21,840
	27,300	27,300	-			5	-
Aug-15	43,000		43,000	5/9/2015	14/9/2015	9	7,740
	43,000	7,700	35,300	15/9/2015	6/10/2015	21	14,826
	35,300	30,000	5,300	7/10/2015	10/11/2015	34	3,604
	5,300	5,300					-
Sep-15	43,000		43,000	5/10/2015	10/11/2015	36	30,960
	43,000	30,200	12,800	11/11/2015	15/12/2015	35	8,960
	12,800	12,800	-				-
Oct-15	43,000		43,000	5/11/2015	15/12/2015	41	35,260
	43,000	26,290	16,710	16/12/2015	16/12/2015		
	16,710	16,710	-				-
Nov-15	43,000		43,000	5/12/2015	16/12/2015	11	9,460
	43,000	22,380	20,620	17/12/2015	22/3/2016	96	39,590
	20,620	20,620					
Dec-15	43,000		43,000	5/1/2016	22/3/2016	77	66,220
	43,000	9,380	33,620	23/3/2016	25/4/2016	33	22,189
	33,620	30,000	3,620	26/4/2016	17/5/2016	21	1,520
	3,620	3,620	-				
Jan-16	43,000		43,000	5/2/2016	17/5/2016	102	87,720
	43,000	43,000	-	18/5/2016	30/4/2017	347	-
Feb	43,000		43,000	5/3/2016	17/5/2016	73	62,780
	43,000	43,000					-
March	43,000		43,000	5/4/2016	17/5/2016	42	36,120
	43,000	26,380	16,620	18/6/2016	30/4/2017	316	105,038
April	43,000		43,000	5/5/2016	30/4/2017	361	310,460



May	43,000		43,000	5/6/2016	30/4/2017	329	282,940
<b>Total Amount – E</b>	<b>370,380</b>						<b>1,147,228</b>
<b>Grand Total (!+B+C+D+E)</b>	<b>8,910,805</b>						<b>30,926,203</b>

**Annex-4**

**[Para 1.2.1.2]**

**Detail of penalty**

<b>Month of Installment</b>	<b>Monthly Installment</b>	<b>Amount Deposited within due date</b>	<b>Outstanding Amount</b>	<b>Due Date of deposit</b>	<b>Date of Deposit</b>	<b>Total days of delay</b>	<b>Calculation for 2% penalty</b>
<b>Ching Chi</b>							
Jul, 2015	42,000	42,000	-	5/8/2015	5/8/2015	4	-
Aug, 2015	42,000	42,000	-	5/9/2015	5/9/2015	58	-
Sep, 2015	42,000	6,132	35,868	5/10/2015	2/11/2015	28	20,086
	35,868	35,868	-				-
Oct, 2015	42,000	2,313	39,687	5/11/2015	1/12/2015	26	20,637
	39,687	38,181	1,506	2/12/2015	8/1/2016	37	1,114
	1,506	1,506	-				-
Nov, 2015	42,000		42,000	5/12/2015	8/1/2016	34	28,560
	42,000	36,675	5,325	9/1/2016	2/2/2016	24	2,556
	5,325	5,325					
Dec, 2015	42,000		42,000	5/1/2016	2/2/2016	28	23,520
	42,000	32,856	9,144	3/2/2016	22/3/2016	48	8,778
	9,144	9,144					-
Jan, 2016	42,000		42,000	5/2/2016	22/3/2016	90	75,600
	42,000	10,856	31,144	23/3/2016	5/5/2016	43	26,784
	31,144	31,144					
Feb, 2016	42,000		42,000	5/3/2016	5/5/2016	144	120,960
	42,000	10,856	31,144	6/5/2016	25/7/2016	80	49,830
	31,144	29,143	2,001	26/7/2016	9/8/2016	14	560
	2,001	2,001					
March, , 2016	42,000		42,000	5/4/2016	20/4/2016	15	12,600
	42,000	21,000	21,000	21/4/2016	9/8/2016	111	46,620
	21,000	21,000					
April, 2016	42,000		42,000	5/5/2016	9/8/2016	96	80,640

	42,000	42,000	-				-
May, 2016	42,000	21,000	21,000	5/6/2016	9/8/2016	65	27,300
	21,000		21,000	10/8/2016	30/4/2017	263	110,460
<b>Ching Chi Amount – A</b>							<b>656,605</b>
<b>Local Adda Taru</b>							
Jul, 2015	<b>35,200</b>	30,250	4,950	5/8/2015	16/8/2015	11	1,089
	<b>4,950</b>	4,950	0				
Aug, 2015	<b>35,200</b>	2,850	32,350	5/9/2015	15/9/2015	10	6,470
	<b>32,350</b>	20,000	12,350	16/9/2015	6/10/2015	20	4,940
	<b>12,350</b>	12,350					-
Sep, 2015	<b>35,200</b>	17,650	17,550	5/10/2015	5/11/2015	31	10,881
	<b>17,550</b>	17,550	-				-
Oct, 2015	<b>35,200</b>	14,450	20,750	5/11/2015	4/1/2016	60	24,900
	<b>20,750</b>	20,750	-				-
Nov, 2015	<b>35,200</b>		35,200	5/12/2015	4/1/2016	30	21,120
	<b>35,200</b>	11,250	23,950	5/1/2015	8/2/2016	34	16,286
	<b>23,950</b>	23,950					
Dec, 2015	<b>35,200</b>		35,200	5/1/2016	8/2/2016	34	23,936
	<b>35,200</b>	8,050	27,150	9/2/2016	10/3/2016	30	16,290
	<b>27,150</b>	27,150					-
Jan, 2016	<b>35,200</b>		35,200	5/2/2016	10/3/2016	34	23,936
	<b>35,200</b>	4,850	30,350	11/3/2016	30/6/2016	111	67,377
	<b>30,350</b>	30,350					
Feb, 2016	<b>35,200</b>		35,200	5/3/2016	30/6/2016	117	82,368
	<b>35,200</b>	35,200	-				-
March, 2016	<b>35,200</b>	4,830	30,370	5/4/2016	30/6/2016	86	52,236
	<b>30,370</b>		30,370	1/7/2016	30/4/2017	304	184,650
April, 2016	<b>35,200</b>		35,200	5/5/2016	30/4/2017	360	253,440
	<b>35,200</b>		35,200				-
May, 2016	<b>35,200</b>		35,200	5/6/2016	30/4/2017	329	231,616
<b>Local Adda Taru Amount – B</b>							<b>1,021,535</b>
<b>Local Stand Pabbi</b>							
Jul, 2015	38,000	38,000	-	5/8/2015	5/8/2015		-
Aug, 2015	38,000	3,080	34,920	5/9/2015	14/9/2015	9	6,286

	34,920	34,920	-				-
Sep, 2015	38,000	37,730	270	5/10/2015	26/10/2015	21	113
	270	270	-				-
Oct, 2015	38,000	34,276	3,724	5/11/2015	30/11/2015	25	1,862
	3,724	3,724	-				-
Nov, 2015	38,000	30,822	7,178	5/12/2015	23/12/2015	18	2,584
	7,178	7,178	-			34	-
Dec, 2015	38,000	27,368	10,632	5/1/2016	1/2/2016	26	5,529
	10,632	10,632	-			30	-
Jan, 2016	38,000	23,913	14,087	5/2/2016	25/7/2016	171	48,178
	14,087	14,087	-			43	-
Feb, 2016	38,000		38,000	5/3/2016	25/7/2016	142	107,920
	38,000	38,000	-				-
March, 2016	38,000		38,000	5/4/2016	20/4/2016	15	11,400
	38,000	19,000	19,000	21/4/2016	25/7/2016	96	36,480
	19,000	19,000					-
April, 2016	38,000		38,000	5/5/2016	25/7/2016	81	61,560
	38,000	38,000	-				-
May, 2016	38,000		38,000	5/6/2016	25/7/2016	329	250,040
	38,000	19,000	19,000	26/7/2016	30/4/2016	278	105,640
	<b>Local Stand Pabbi Amount – C</b>						<b>637,591</b>
<b>Cattle Fare Jalozai</b>							
-Jul, 2015	23,200	7,800	15,400	5/8/2015	9/8/2015	4	1,232
	15,400	3,000	12,400	10/8/2015	17/8/2015	7	1,736
	12,400	4,000	8,400	18/8/2015	14/9/2015	27	4,536
	8,400	8,400					
Aug, 2015	23,200		23,200	5/9/2015	14/9/2015	9	4,176
	23,200	11,600	11,600	15/9/2015	12/10/2015	27	6,264
	11,600	11,600					-
Sep, 2015	23,200		23,200	5/10/2015	12/10/2015	7	3,248
	23,200	3,400	19,800	13/10/2015	12/11/2015	40	15,840
	19,800	19,800	-				-

Oct, 2015	23,200		23,200	5/11/2015	12/11/2015	7	3,248	
	23,200	200	23,000	13/11/2015	23/12/2015	40	18,400	
	23,000	15,000	8,000	24/12/2015	29/2/2016	67	10,720	
	8,000	8,000					-	
Nov, 2015	23,200		23,200	5/12/2015	29/2/2016	86	39,904	
	23,200	12,000	11,200	1/3/2016	22/6/2016	115	25,760	
	11,200	11,200					-	
Dec, 2015	23,200		23,200	5/1/2016	22/6/2016	169	78,416	
	23,200	23,200	-			30	-	
Jan, 2016	23,200		23,200	5/2/2016	22/6/2016	138	64,032	
	23,200	23,200	-				-	
Feb, 2016	23,200		23,200	5/3/2016	22/6/2016	139	64,496	
	23,200	23,200	-				-	
March, 2016	23,200		23,200	5/4/2016	22/6/2016	108	50,112	
	23,200	18,200	5,000				-	
April, 2016	23,200		23,200	5/5/2016	30/4/2017	360	167,040	
	23,200		23,200				-	
May, 2016	23,200		23,200	5/6/2016	30/4/2017	329	152,656	
	<b>Cattle Fare Jalojai Amount - D</b>							<b>711,816</b>
	<b>Parking Fee Jalojai</b>							
Jul, 2015	11,000	8,410	2,590	5/8/2015	9/8/2015	4	207	
	2,590	750	1,840	10/8/2015	15/8/2015	5	184	
	1,840	1,700	140	16/8/2015	14/9/2015	29	81	
	140	140						
Aug, 2015	11,000		11,000	5/9/2015	14/9/2015	10	2,200	
	11,000	11,000	-				-	
Sep, 2015	11,000		11,000	5/10/2015	29/10/2015	24	5,280	
	11,000	10,000	1,000	30/10/2015	30/11/2015	30	600	
	1,000	1,000	-				-	
Oct, 2015	11,000		11,000	5/11/2015	30/11/2015	25	5,500	
	11,000	9,000	2,000	1/12/2015	30/6/2016	213	8,520	
	2,000	2,000						

			-				-
Nov, 2015	11,000		11,000	5/12/2015	30/6/2016	208	45,760
	11,000	11,000	-			44	-
Dec, 2015	11,000		11,000	5/1/2016	30/6/2016	177	38,940
	11,000	9,000	2,000	1/7/2016	30/4/2017	304	12,160
Jan, 2016	11,000		11,000	5/2/2016	30/4/2017	450	99,000
Feb, 2016	11,000		11,000	5/3/2016	30/4/2017	421	92,620
March, 2016	11,000		11,000	5/4/2016	30/4/2017	390	85,800
April, 2016	11,000		11,000	5/5/2016	30/4/2017	361	79,420
May, 2016	11,000		11,000	5/6/2016	30/4/2017	329	72,380
<b>Parking Fee Jalozai - E</b>							<b>548,652</b>
<b>Slaughter House</b>							
Jul, 2015	8,800	8,800	-	5/8/2015	14/9/2015	40	-
Aug, 2015	8,800	2,597	6,203	5/9/2015	10/11/2015	66	8,188
	6,203	6,203	-				-
Sep, 2015	8,800		8,800	5/10/2015	10/11/2015	36	6,336
	8,800	1,797	7,003	11/11/2015	8/12/2015	27	3,782
	7,003	7,003	-				-
Oct, 2015	8,800		8,800	5/11/2015	8/12/2015	33	5,808
	8,800	997	7,803	9/12/2015	13/1/2016	35	5,462
	7,803	7,803	-				-
Nov, 2015	8,800		8,800	5/12/2015	13/1/2016	11	1,936
	8,800	197	8,603	14/1/2016	30/6/2016	168	28,906
	8,603	8,603					
Dec, 2015	8,800		8,800	5/1/2016	30/6/2016	177	31,152
	8,800	8,800	-				-
Jan, 2016	8,800		8,800	5/2/2016	30/6/2016	146	25,696
	8,800	197	8,603	1/7/2016	30/4/2017	304	52,306
Feb, 2016	8,800		8,800	5/3/2016	30/4/2017	421	74,096
March, 2016	8,800		8,800	5/4/2016	30/4/2017	390	68,640
April, 2016	8,800		8,800	5/5/2016	30/4/2017	361	63,536
May, 2016	8,800		8,800	5/6/2016	30/4/2017	329	57,904
<b>Slaughter House Amount - F</b>							<b>433,748</b>
<b>Komal Adda Akber Pura</b>							

15-Jul	42,700	31,500	11,200	5/8/2015	9/8/2015	4	896
	11,200	3,000	8,200	10/8/2016	12/8/2015	2	328
	8,200	7,000	1,200	12/8/2015	31/8/2015	19	456
	1,200	1,200					
15-Aug	42,700		42,700	5/9/2015	14/9/2015	9	7,686
	42,700	28,800	13,900	15/9/2015	7/10/2015	22	6,116
	13,900	13,900	-				-
15-Sep	42,700		42,700	5/10/2015	7/10/2015	2	1,708
	42,700	30,060	12,640	8/10/2015	10/11/2015	33	8,342
	12,640	12,640	-				-
15-Oct	42,700		42,700	5/11/2015	10/11/2015	5	4,270
	42,700	26,180	16,520	11/11/2015	9/12/2015	28	9,251
	16,520	16,520	-			15	-
15-Nov	42,700		42,700	5/12/2015	9/12/2015	4	3,416
	42,700	22,300	20,400	10/12/2015	11/1/2016	32	13,056
	20,400	20,400					
15-Dec	42,700		42,700	5/1/2016	11/1/2016	6	5,124
	42,700	18,420	24,280	12/1/2016	9/2/2016	28	13,597
	24,280	24,280					-
16-Jan	42,700		42,700	5/2/2016	9/2/2016	4	3,416
	42,700	14,540	28,160	10/2/2016	11/3/2016	30	16,896
	28,160	28,160					
Feb	42,700		42,700	5/3/2016	11/3/2016	142	121,268
	42,700	10,660	32,040	12/3/2016	30/6/2016	110	70,488
	32,040	32,040					
March	42,700		42,700	5/4/2016	20/4/2016	15	12,810
	42,700	21,350	21,350	21/4/2016	30/6/2016	71	30,317
	21,350	21,350					
April	42,700		42,700	5/5/2016	20/4/2016	81	69,174
	42,700	31,610	11,090	1/7/2016	30/4/2017	304	67,427
May	42,700		42,700	5/6/2016	30/4/2017	329	280,966
	<b>Komal Adda Akber Pura Amount - G</b>						<b>747,009</b>
	<b>Grand Total Amount (A+B+C+D+E+F+G)</b>						<b>4,756,956</b>

**Annex-5**  
**[Para No 1.2.1.3]**

**Detail of non-recovery of pension contribution**

S.No	Employee's Name	Designation	Date of Birth	Date of Appointment	Pay Scale	B.Pay at 01.07.2015	Commutation Amount
1	Farid Zaman	Senior Clerk	12/03/1966	18/11/1990	14	21,400	995,590
2	Akhtar Ali	Senior Clerk	01/04/1974	05/08/1993	14	17,465	941,148
3	Imtiaz ud Din	Senior Clerk	01/04/1977	29/07/1991	14	18,410	1,178,675
4	Tasleem Shah	Junior Clerk	15/8/1965	21/08/1991	11	17,465	749,832
5	Murad Ali Khan	Junior Clerk	18/10/1980	12/02/2008	11	11,515	276,133
6	Fayyaz ud Din	Junior Clerk	11/07/1975	30/06/2005	11	11,225	293,908
7	Khan Qassam	Junior Clerk	23/04/1978	01/09/2008	11	14,950	286,307
8	Saima Hussain	Lady Supervisor	28/04/1974	12/04/1995	11	23,090	1,110,085
9	Mumtaz Khan	Driver	01/01/1966	20/02/2008	4	9,130	135,389
10	Sohail Ahmed Khan	Driver	08/03/1983	12/02/2008	4	9,130	262,131
11	Farhad Khan	Tax Helper	01/01/1959	04/08/1993	3	11,995	369,610
12	Muhammad Iqbal	Naib Qasid	01/09/1967	03/08/1993	2	10,995	459,026
13	Anis Ullah	Foger M. Operator	13/08/1983	15/05/2012	1	6,990	64,410
14	Shahid Hussain	Naib Qasid	01/01/1969	15/05/2012	1	6,990	42,998
15	Saif Ullah	Naib Qasid	13/04/1984	17/03/2012	1	6,990	66,204
16	Atiqur Rehman	Naib Qasid	07/04/1973	17/03/2012	1	6,990	48,973
17	Tariq Aziz	Naib Qasid	04/09/1978	17/03/2012	1	6,990	58,282
18	Ihsan Ullah	Naib Qasid	01/01/1988	28/12/2012	1	6,795	70,645
19	Sher Ali Khan	Naib Qasid	01/02/1989	26/10/2011	1	6,990	98,965
20	Rehmat Ullah	Naib Qasid	21/04/1987	28/12/2012	1	6,795	69,081
21	Nusrat Pervin	Naib Qasid	09/05/1972	14/09/2012	1	6,795	46,181
22	Muhammad Munir	Fire Man	21/09/1974	31/12/2007	1	7,770	153,870
23	Farooq	Fire Man	10/04/1985	12/02/2008	1	7,770	200434



	Ahmed						
24	Nadeem Ahad	Fire Man	15/02/1981	12/02/2008	1	7,770	181,617
25	Ahmad Ali	Fire Man	09/11/1985	12/02/2008	1	7,770	204,866
26	Abid Akbar	Fire Man	13/03/1985	12/02/2008	1	7,770	200,434
27	Kachkol	Cleaner	10/01/1980	12/02/2008	1	7,770	176,947
28	Kamran	Fire Man	06/12/1991	30/04/2012	1	6,990	79,066
29	Mehrab Gul	Mali	04/03/1964	08/09/1995	2	10,735	365,129
30	Azmat Ali	Mali	28/10/1958	15/10/1980	2	14,035	586,267
31	Waras	Mali	11/11/1974	03/08/1993	2	10,515	570,298
32	Fahad Ali	Mali	10/04/1987	04/02/2009	1	7,575	179,174
33	Dilawar	Mali	02/04/1991	29/01/2015	1	6,210	23,015
34	Adil Khan	Mali	01/03/1989	24/02/2014	1	6,600	46,799
35	Jangriz Ali	Naib Qasid	14/04/1976	15/05/2012	1	6,990	53,596
<b>Total</b>							<b>10,645,085</b>

**Annex-6****[Para No 1.2.1.4]****Detail of overpayment due to allowing quantities over and above BOQ/PC-I**

<b>Pavement of streets, pressure pump etc at UC Shahkot</b>							
<b>S #</b>	<b>Item</b>	<b>Unit</b>	<b>Qty as per BOQ</b>	<b>Qty Executed</b>	<b>Excess quantity</b>	<b>Rate (Rs)</b>	<b>Overpayment (Rs)</b>
1	Leveing dressing of ground	M <sup>3</sup>	264.33	598.98	334.65	14.3	4,785
2	Backfil using granular material	M <sup>3</sup>	415.57	1175.68	760.11	1120.45	851,665
3	PCC 1:2:4	M <sup>3</sup>	305.07	567.68	262.61	6758.12	1,774,750
4	P/L PVC pipe 4' i/d	M	61	164.58	506.68	788.7	399,619
5	P/L PVC pipe 3/4' i/d	M <sup>3</sup>	65	170.58	99.58	131.62	13,107
	Total						<b>3,043,926</b>

**Annex-7****[Para No 1.2.1.10]****Detail of irregular expenditure without technical sanction****(Rupees in million)**

<b>S.NO</b>	<b>SCHEME NAME</b>	<b>COST</b>	<b>EXP</b>
1.	Repair of transformers at uc pabbi-i, pabbi-ii, dag behsud, akbar pura, chowki mumreiz, balu, spin khak, shah kot, jalojai, dag ismail khel & uc taru district nowshera.	10	7.655
2.	Improvement / construction of janazgah at village pabbi district nowshera.	7	6.418
3.	Construction of janazgah at village khudrezai uc khudrezai khan sher garhi district Nowshera.	5	4.756
4.	Construction of road at uc dak ismail khel and tma pabbi, district Nowshera.	6.05	3.694
5.	Construction of road at uc chowki mumreiz and tma pabbi, district Nowshera.	6.05	3.451
	Construction of street pavement, drains, filtration plant, etc at uc mohib banda, tma pabbi, district nowshera.	3.795	3.795
7.	Construction of street pavement, drains, filtration plant, etc at uc akbar pura tma pabbi, district nowshera.	3.795	2.163
8.	Construction of street pavement, drains, filtration plant, etc at uc kurvi tma pabbi, district nowshera.	3.795	2.315
9.	Construction of street pavement, drains, filtration plant, etc at uc amankot tma pabbi, district nowshera.	3.795	3.795
10.	Construction of street pavement, drains, filtration plant, etc at uc balu tma pabbi, district nowshera.	3.795	2.163
11.	Construction of drains, street pavements, pipe culverts, rcc slabs, protection walls, fillings, pressure pumps etc at uc dag behsudtma pabbi, district nowshera.	4.845	2.665
12.	Construction of drains, street pavements, pipe culverts, rcc slabs, protection walls, fillings, pressure pumps etc at uc shahkot tma pabbi, district nowshera.	4.845	3.1
13.	Construction of drains, street pavements, pipe culverts, rcc slabs, fillings, hand/pressure pumps etc at uc jalojai tma pabbi district nowshera.	4.845	2.761

14.	Construction of drains, street protection walls, hand / pressure pumps etc at u/c dagai, tma pabbi, district nowshera.	4.635	2.706
15.	Construction of drains, street pavements, pipe culverts, rcc slabs, shingle fillings and filtration plant at uc pabbi, tma pabbi, district nowshera.	3.405	1.869
16.	Construction of drains, street pavements, pipe culverts, rcc slabs, protection wall, pressure pumps etc at uc spin khak, tma pabbi, district nowshera.	4.845	2.858
17.	Construction of drains, street pavements, drains, protection wall etc at uc dag ismail khel, tma pabbi, district nowshera.	4.845	2.955
18.	Construction of street drains, pavement, filtration plant, etc at uc taru, tma pabbi, district nowshera.	3.375	2.092
19.	Construction of drains, street pavement, pipe culverts, rcc slabs etc and filtration plant at uc chowki mumreiz, tma pabbi, district nowshera.	4.845	2.809
20.	construction of drains, street pavement, pipe culverts, rcc slabs, filling, hand pumps etc at uc pabbi khudrezai, tma pabbi, district nowshera.	4.845	2.713
21.	installation of hand/pressure pumps at village kacha garhi, uc dagai, district nowshera.	2	0.808
22.	street pavement, construction of drain, culverts and filling in village kacha garhi uc dagai, district nowshera.	3	1.709
23.	detail estimate for sanitation works, pavement of streets / drains / culverts / fillings & bridges etc at village kacha garhi uc dagai.	2.414	1.304
24.	151672-installation of hand pump at different places ward balu.	1.5	0.75
25.	151673-installation of hand pumps at different places ward kurvi.	1.5	0.8
26.	151674-installation of 15,000 dia 4 inch pipe at khushmaqam	1.6	1.6
27.	151675-pavement of street ( 80x6)= 480 sqft at vc jabba	0.08	0.08
28.	151676-pavement of street ( 80x8)= 800 sqft at vc taru	0.11	0.11
29.	151677-pavement of street ( 130x9)= 1170 sqft at vc taru	0.11	0.11
30.	151678-installation of of hand pumps ( above 100 ft bore) in different homes at uc taru jabba	1	0.452
31.	151679-installation of filtration plant at ward mohib banda.	1	0.519
32.	151680-street pavement and construction of drains at ward mohib banda.	0.6	0.36
33.	151682-construction of drain in moh: asghar khan ghareeb abad	0.2	0.2
34.	151683-construction of drain in moh: abdullah ghareeb abad	0.2	0.2
35.	151684-construction of drain in moh: master ghareeb abad	0.2	0.2

36.	151685-installation of pressure pumps at different places ward	3	1.768
37.	151686- installation of 15 nos. pressure pumps (wells) at ward shah kot.	2	1.83
38.	151687-installation of pressure pumps in different mohallas at ward dak ismail khel	2	1.936
39.	151688-installation of pressure pumps at mohallah ghazi abad (khurshid alam) dak ismail khel	0.15	0.15
40.	151689-installation of 12 nos of pressure pumps at uc spin khak	1.5	1.294
41.	151690-installation of 10 nos. pressure pumps at ward dagai.	1	0.694
42.	151723-installation of 03 nos filtration plant at ward pabbi	2	1.549
43.	151725-street pavement and construction of drains at pabbi.	1	0.805
44.	151726-installation of hand pumps at pabbi.	1	0.81
45.	151872-installation of hand pumps at various places at ward amankot	1.5	1.305
46.	151873-installation of hand/pressure pumps at ward khudrezi khan sher garhi.	2	0.973
47.	151794-pcc road at ward balu.	2.8	1.5
48.	151795-pcc road and construction of drains at ward kurvi.	2.16	1.264
49.	151796-pcc road and construction of drains at khushmuqam.	1.68	1.305
50.	151797-pcc road ( 600x12)= 7200 sqft at vc jabba	1	0.6
51.	151798-pcc road ( 470x13)= 6110 sqft at vc taru	1	0.6
52.	151801-pcc road ( 130x10)= 1300 sqft at vc taru	0.2	0.2
53.	151802-pcc road ( 12x300)= 3600 sqft at mohallah afridi near g.t. road petrol pump vc taru.	0.5	0.5
54.	151803-pcc road at different mohallahs at ward mohib banda.	2	1.072
55.	151805-construction of road mohalla niamat korona	0.2	0.2
56.	151811-construction of road mohalla khair nabi korona	0.2	0.2
57.	151812-construction of road mohalla masil khan korona	0.2	0.2
58.	151813-construction of road mohalla afridi korona	0.2	0.2
59.	151814-construction of road mohalla shakeel korona	0.2	0.2
60.	151816-pcc raod at different places of ward shah kot.	2.3	2.005
61.	151817-pcc flooring mohalla mata khel & from raod to shaukat house	2	1.963
62.	151818-pcc road at ward spin khak	2	1.624
63.	151819-construction of road at vc ii dagai jadeed	0.8	0.456
64.	151821-construction of road at vc ii dagai jadeed	0.4	0.3

65.	151824-construction of pcc road vc ii dagai jadeed	1.2	0.753
66.	151883-pcc flooring and drains mohallah javid khan to masjid and from masjid to chilla road.	2	1.115
67.	151884-construction of road at ward khudrezi khan sher garhi.	1.6	0.96
68.	151861-construction of janazgah at mohallah saidaan akbarpura.	4	3.152
69.	151864-repair work in 03 nos of janazgha at spin khak	0.2	0.158
70.	repair of transformers of various uc's dag ismail khel, shahkot, jalozei, spin khak, dagbe hsud, pabbi khansher garhi, chowki mumreiz, balu, akbar pura & taru jabba, district nowshera.	10	8.505
	Total	169.909	118.081

**Annex-8**

**[Para 1.2.2.2]**

**Detail of contract awarded during 2015-16 to the Defaulter contractor of 2014-15**

<b>S#</b>	<b>Description</b>	<b>Contractor Name</b>	<b>Contract Amount</b>
1	Minerals Etc	Syed Wakeel Shah	2,430,000
2	Suzuki Stand Chirat Road	Syed Wakeel Shah	1,620,000
3	Suzuki Stand Pabbi	Syed Wakeel Shah	1,266,000
4	Local Adda Taru	Syed Wakeel Shah	352,000
5	Local stand Taru	Syed Wakeel Shah	650,000
6	Local Parking Fee Mahjir Bazar	Syed Wakeel Shah	110,000
7	Public Latrine	Syed Wakeel Shah	430,000
	<b>Total</b>		<b>6,858,000</b>

**Annex-9**

**[Para No. 1.2.2.3]**

**Overpayment due to allowing higher rates**

<b>S #</b>	<b>Item of work</b>	<b>Qty</b>	<b>Rate paid</b>	<b>Rate admissible</b>	<b>Difference</b>	<b>Overpayment</b>	<b>Remarks</b>
<b>Construction of street pavement etc at UC Taru</b>							
1	Excavation	383	506.59	147	359.59	137,723	
2	Erection of farm work	494.23	772.87	-	772.87	381,679	Already included in PCC 1:2:4
	Total					519,402	
<b>Water supply sanitation, drainage, RCC Slab, Culverts at UC Balu</b>							
	Back filling	505.47	1300	1127	173	87446	1 <sup>st</sup> R/Bill,MB No. 6 page 5
<b>Water supply sanitation, drainage, RCC Slab, Culverts at UC Balu</b>							
	Erection of farm work	297	567.92	-	567.92	90237	2 <sup>nd</sup> R/Bill,MB No. 6 page 10-16
	Back filling	153.36	1600	1127	473	72539	-do-
<b>Water supply and sanitation scheme at UC Pabbi-I</b>							
	Back filling	153.36	1500	1127	373	57203	2 <sup>nd</sup> R/B, MB 6, page 19-26
<b>Total</b>						<b>1,346,229</b>	



**Annex-10****[Para No 1.3.1.1]****List of schemes executed by TMA Nowshera out of jurisdiction**

<b>S #</b>	<b>Name of UC</b>	<b>Name of work</b>	<b>Tender date</b>	<b>E/Cost</b>	<b>Expenditure in final bill till 30-06-2016</b>
1	UC Kurvi	Balance work of Janazagah Banda mulahan UC Kurvi	11-01-16	3,000,000	1,941,517
2	UC Shaidu	Construction of small bridge at UC Shaidu	10-02-15	1,600,000	1,309,229
3	UC Kurvi	construction of Janazagah at Charbagh UC Kurvi	07-04-15	3,500,000	3,500,000
4	UC Misri Banda	Pavement of street, drain, protection wall, culvert and installation of hand pumps at various places at UC Misri Banda	15-12-14	4,000,000	2,683,631
5	Do	Pavement of street, drain, culvert and filling at UC Misri Banda	11-01-16	2,000,000	1,230,100
6	UC Kurvi	Pavement of street, drain, and filling and hand pumps at Banda mula khan UC Kurvi	07-04-15	10,000,000	7,460,153
7	Do	Pavement of street, drain, and filling and hand pumps/pressure pumps at UC Kurvi	22-05-15	5,000,000	3,622,249
8	UC Mohib Banda	Construction of Janazagah at Banda Sheikh Ismail UCMohib banda	15-12-14	5,000,000	5,000,000
9	UC Chowk Mamriz	Pavement of street, drain, and filling and hand pumps/pressure pumps at different village of UC Chowk Mamriz	24-04-15	3,000,000	2,138,419
10	do	Pavement of street, drain, RCC pipe and filling UC Chowk Mamriz	15-12-14	4,000,000	2,807,322
<b>Total-A</b>				<b>41,100,000</b>	<b>31,692,620</b>

S#	Name of Scheme	E/Cost	Expenditure
OUT OF SAVING CHIEF MINISTER DIRECTIVE DISTRICT DEVELOPMENT FUND OUT OF 10% DISCRETIONARY SHARE OF CHIEF MINISTER DIRECTIVE FOR THE YEAR 2014-15 (13PK5251-56)			
1	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at u/c Kurvi	5.000	3.622
2	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Jabba Daud Zai	2.000	1.337
3	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Qabristan	3.000	2.173
4	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Kohna	1.500	1.087
5	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Miana	1.500	1.087
6	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Charbagh	1.000	0.724
7	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Nadan Shaheed	1.000	0.678
8	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Camp Koroona	2.100	1.425
<b>Total – B</b>		<b>17.100</b>	<b>12.134</b>
CHIEF MINISTER DIRECTIVE “District Development Initiative” 2014-15 (13PK1299-99)			
1	Construction of Janazgah at Charbagh U/C Kurvi	3.500	3.500
2	Construction of Janazgah at Bajur Abad U/C Kurvi	3.500	2.939
3	Construction of Janazgah at Banda Nabi U/C Dagai	6.000	5.611
<b>TOTAL – C</b>		<b>13.000</b>	<b>12.051</b>
CHIEF MINISTER DIRECTIVE “District Development Initiative” 2014-15			
1	Balance work at janazgah Banda Mulahan U/C Kurvi	3.000	1.942
2	Balance work at janazgah Jabba Daudzai	2.500	2.500
<b>TOTAL – D</b>		<b>5.500</b>	<b>4.442</b>
<b>Grand Total (A+B+C+D)</b>		<b>76.70</b>	<b>60.320</b>

**Annex-11****[Para No. 1.3.1.2]****Detail of outstanding dues and income tax**

(Amount in Rupees)

Contract	Amount Due			Amount Deposited / Collected			Outstanding Amount		
	Contract amount	Income Tax 10%	Total	Contract amount	Income Tax	Total	Contract amount	Income Tax	Total
2% property tax	19,200,000	1,920,000	21,120,000	14,238,451	1,000,000	15,238,451	4,961,549	920,000	5,881,549
Excavation of Minerals	7,000,000	700,000	7,700,000	2,434,470	0	2,434,470	4,565,530	700,000	5,265,530
Cattle Fair Rashaki	2,250,000	225,000	2,475,000	1,876,050	225,000	2,101,050	373,950	0	373,950
<b>Total</b>	<b>28,450,000</b>	<b>2,845,000</b>	<b>31,295,000</b>	<b>18,548,971</b>	<b>1,225,000</b>	<b>19,773,971</b>	<b>9,901,029</b>	<b>1,620,000</b>	<b>11,521,029</b>

**Annex-12**

**[Para 1.3.1.4]**

**Detail of outstanding water user charges**

Area	Liability upto 30.06.2015	No of connections	Monthly rate (Rs)	Annual amount due	Total amount due	Realized (Rs)		Outstanding (Rs)
						2015-16	Previous years	
1	2	3	4	5=(3x4)	6 = 2 + 5	7	8	9 = 6-7-8
Aman Garh	594,700	700	150	1,260,000	1,762,700	757,300	233,500	863,200
Nowshera City	435,350	750	150	1,350,000	1,784,550	915,450	165,700	704,200
Khat Kaley	0	403	150	725,400	-	536,850	81,000	107,550
<b>Total</b>				<b>3,335,400</b>	<b>3,547,250</b>	<b>2,209,607</b>	<b>480,208</b>	<b>1,674,950</b>

**Annex-13****[Para No.1.3.1.5]****Detail of less realization of receipt**

<b>Nature of Tax</b>	<b>Annual Tax (Rs)</b>	<b>No.</b>	<b>Due amount</b>	<b>Realized</b>	<b>Less realized (Rs)</b>
Marriage Halls	10,000	4	40,000	0	40,000
Asphalt Plant	50,000	4	200,000	0	200,000
Ghee Factory (Shama Ghee)	500,000	1	500,000	0	500,000
Bulb Factory (Imperial Factory)	70,000	1	70,000	0	70,000
Floor Mill	10,000	6	60,000	0	40,000
CNG station	15,000	28	420,000	65,000	355,000
Petrol Pumps	15,000	28	420,000	0	420,000
Marble Factory	5,000	28	140,000	20,000	120,000
<b>Total</b>					<b>1,745,000</b>

**Annex-14****[Para No. 1.3.1.10]****Detail of fund position of TMA Nowshera 2015-16**

<b>source of fund</b>	<b>Amount</b>
Opening balance in General PLS 00906 BOK	14,406,073
Opening balance in General PLS 12265 BOK	111,411,325
Opening balance in pension account12265 10163-00-9BOK	155,849
Octroi share	55,543,000
UIP Tax	6,647,770
Own receipts of TMA for 2015-16 current	75,981,540
Arrears in own receipts income	20,162,169
<b>Available fund for pay and contingencies</b>	<b>284,307,726</b>
<b>Expenditure as per expenditure statement and revised budget for 2015-16 (pay+ contingencies +Charged)</b>	<b>133,329,594</b>
<b>Amount in excess-A</b>	<b>150,978,132</b>
<b>Grant in aid-B</b>	<b>18,000,000</b>
<b>Amount blocked (A+B)</b>	<b>168,978,132</b>

**Annex-15****[Para No. 1.3.1.11]****Detail of schemes executed without Technical sanction**

<b>S#</b>	<b>Name of work</b>	<b>funded by</b>	<b>E/Cost</b>	<b>Expenditure</b>
1	pavement of street, construction of drain RCC pipe, filling at Chowk Mamriz funded by CMD 2014-15	CMD 2014-15	4,000,000	2,807,322
2	Construction of PCC road and side wall in UC Nawan Killi	PFC 2015-16	4,000,000	3,634,000
3	Construction of Janazagah at Charbagh UC Kurvi	CMD 2014-15	3,500,000	3,500,000
4	Pavement of street, construction of drain, filling, R/wall and installation of hand pump/pressure pump at Banda Mulla Khan UC Kurvi	CMD 2014-15	10,000,000	7,460,153
5	Installation of pressue pump at Mohalla Rahim Abad, Regi, Zarpora, Hoti khel Awanan UC Badrashi	CMD 2014-15	4,000,000	2,732,163
6	Pavement of street, construction of drain, protection wall and installation of hand pump/pressure pump and shingle road at various places UC Misri Banda	CMD 2014-15	4,000,000	2,683,631
7	Pavement of street, construction of drain, pipe culvert, filling UC Misri at UC Rashakai	CMD 2014-15	3,000,000	1,846,800
8	Construction of Hall at Darul uloom Aza khel bala phase-II	do	6,600,000	6,600,000
<b>Total</b>			<b>39,100,000</b>	<b>31,264,069</b>

**Annex-16**  
**[Para 1.3.1.12]**

**Non imposition of late penalty**

S #	Name of Work	Name of contractor	funded by	E/Cost	work order date	due date of completion	Actual date of completion	Penalty @ 2-10%
1	Construction of PCC Road and side wall, drain in UC Nawan killi	Mr. Wajid Iqbal	PFC 2015-16	4,000,000	28-06-16	27-10-16	12-11-16	80,000
2	Construction of Janazagah at UC Shaidu	Mr. Muhammad ajmal	CMD 2013-14	5,000,000	09-07-14		09-03-16	500,000
3	Pavement of street, construction of drain, culvert, earth filling at UC Pir sabaq	Mr. Farman Ali	Distt ADP 2014-15	2,000,000	31-12-14	31-03-15	12-11-15	200,000
4	Pavement of street, construction of drain, culvert, filling and installation of hand pump at village zakhi miana	Mr. Hasnain Qadir	CMD 2013-14	1,500,000	05-11-15	05-02-16	14-03-16	30,000
5	Pavement of street, construction of drain, Protection wall, culvert and installation of hand pump and shingling of road at various places at UC Pirsabaq	Mr. Sanat Khan	CMD special package 2013-14	6,000,000	31-12-14	30-04-15	28-05-15	120,000
6	Pavement of street, construction of drain, culvert and installation of hand pump at UC chowk Mamriz	Mr. Bakhtiar Muhammad	CMD saving 2014-15	3,000,000	27-08-2015	26-11-15	05-03-16	300,000
7	Construction of small bridge at Shaidu Khwar Near Janazagah UC Shaidu	Mr. Sultan Muhammad Khan	Distt Council fund 2014-15	1,600,000	26-02-15	25-05-15	15-03-16	160,000



8	Pavement of street, construction of drain, retaining wall, filling and installation of hand pump at Village Zakhi Qaburistan	Mr. Hasnain Qadir	CMD saving 2014-15	3,000,000	05-11-15	15-01-16	14-03-16	60,000
9	Pavement of street, construction of drain, and installation of hand pump at UC Nowshera city	Mr. Azmaruddin	CMD saving 2014-15	4,000,000	03-02-16	03-05-16	06-04-17	400,000
10	Pavement of street, construction of drain, filling, R/wall and installation of hand pump/pressure pump at Banda Mulla Khan UC Kurvi	Mr. Asmatullah & Bors	CMD 2014-15	10,000,000	11-05-15	11-11-15	still in progress	1,000,000
11	Pavement of street, construction of drain, protection wall and installation of hand pump/pressure pump and shingle road at various places UC Misri Banda	Mr. Farman Ali	CMD 2014-15	4,000,000	31-12-14	30-06-15	02-02-16	400,000
<b>Total – A</b>				<b>44,100,000</b>				<b>3,250,000</b>

S.N o.	Name of Scheme	Contract or Name	Estimated cost (Rs)	D.W.O.	Period of completion	Date of completion	Delay	Penalty (Rs)
12	Pavement of street & construction of drainages at U/C Chowki Mumriz	Taj & Brothers	4,000,000	04.03.2015	04 months	14.03.2016	8 months	400,000
13	Installation of pressure pump at Lakari U/C Pahari	Ajmir Khan & Sons	1,550,000	16.06.2015	02 months	31.08.2015	15 days	150,000

	Katti Khel							
14	Pavement of street & construction of drains at U/C Chowki Mumraiz	Taj Muhammad	4,000,000	04.03.2015	04 months	14.03.2016	8 months 10 days	400,000
15	Pavement of street, drain, and installation of hand pumps at Zakhi Kehna Union Council Kurhi	Hasnain Qadir	1,500,000	05.11.2015	02 months	14.03.2016	02 months 8 days	150,000
<b>Total-B</b>			<b>11,050,000</b>					<b>1,100,000</b>
<b>G. Total (A+B)</b>								<b>4,350,000</b>

## Annex-17

[Para No. 1.3.2.1]

**Detail of irregular placing of advertisement**

S.No	Name of Scheme	E/Cost	Bid Cost	Expenditure
<b>OUT OF SAVING CHIEF MINISTER DIRECTIVE DISTRICT DEVELOPMENT FUND OUT OF 10% DISCRETIONARY SHARE OF CHIEF MINISTER DIRECTIVE FOR THE YEAR 2014-15 (13PK5251-56)</b>				
1	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at u/c Kurvi	5.000	3.622	3.622
2	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Jabba Daud Zai	2.000	1.337	1.337
3	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Qabristan	3.000	2.173	2.173
4	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Kohna	1.500	1.087	1.087
5	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Miana	1.500	1.087	1.087
6	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Zakhi Charbagh	1.000	0.724	0.724
7	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Nadan Shaheed	1.000	0.678	0.678
8	Pavement of street and construction of drain, r/wall, filling and installation of hand pumps/ pressure pumps at village Camp Koroona	2.100	1.425	1.425
<b>Total</b>		<b>17.100</b>	<b>12.134</b>	<b>12.134</b>

**Annex-18****Detail of variation between DCR and income statement**

(Amount in Rupees)

<b>S#</b>	<b>Description</b>	<b>Receipt as per DCR 2015-16</b>	<b>Receipt as per Income statement 2015-16</b>	<b>Difference</b>
1.	2% property tax	14,238,451	14,038,451	200,000
2.	Sign Board	2,700,000	2,768,560	68,560
3.	Cattle Fair Khat kaley	39,618,160	40,094,450	476,290
4.	License Fee	203,900	204,000	100
5.	Cattle Fair Khweshki	855,000	786,000	69,000
6.	Cattle Fair Rashaki	1,876,050	1,976,050	100,000
7.	Map Fee / Building Plan	506,645	503,855	2,790
8.	Water rate Nowshera City	915,450	906,600	8,850
9.	Water rate Amangarh	748,450	781,250	32,800
10.	Water Rate (Arrears)	480,200	429,200	50,800
11.	Tehbazari	13,600	7,600	6,000
<b>Total Difference</b>		<b>62,155,906</b>	<b>62,496,016</b>	<b>1,015,190</b>

**Annex-19****[Para No. 1.3.2.5]****Detail of cash payment of pay and allowances**

(Amount in Rupees)

<b>S.No</b>	<b>Month of salary</b>	<b>Cheque No. and date</b>	<b>Amount (Rs)</b>
1.	June, 2015	Ch. No.20422670 dt. 02.07.2015	3,557,698
2.	July, 2015	Ch. No. dt. 01.09.2015	3,545,351
3.	September, 2015	Ch. No. 2242738 dt. 22.09.2015	4,815,359
4.	October, 2015	Ch. No.24076156 dt. 02.11.2015	4,033,983
5.	November, 2015	Ch. No. 24076294 dt. 01.12.2015	3,925,403
6.	December, 2015	Ch. No. dt. 04.01.2016	1,631,762
7.	January, 2016	Ch. No. dt. 01.02.2016	1,294,427
8.	February, 2016	Ch. No. 24561917 dt. 01.03.2016	672,471
9.	March 2016	Ch. No. dt. 31.03.2016	627,177
10.	April, 2016	Ch. No. dt. 29.04.2016	708,744
11.	May, 2016	Ch. No. 25888534 dt. 01.06.2016	679,194
12.	June, 2016	Ch. No. 25968217 dt. 27.06.2016	820,711
<b>Total</b>			<b>26,312,280</b>

**Annex-20****[Para No. 1.3.2.8]****Scheme at Village Zakhi Qaburistan UC Kurvi**

<b>Name of items</b>	<b>Qty</b>	<b>Rate of M/s Hasnain Qadir</b>	<b>Amount</b>	<b>Rate of Muhammad zahir &amp; Brothers</b>	<b>Amount</b>	<b>Loss</b>
Boring up to 100	4391.94	383.91	1,686,110	400	1,756,776	(70,666)
PVC pipe	4391.94	173.24	760,860	180	790,549	(29,690)
Shrouding material	164	2250	369,000	500	82,000	287,000
Hand pump	164	5026	824,264	2475	405,900	418,364
<b>Total-A</b>			<b>3,640,233</b>		<b>3,035,225</b>	<b>605,008</b>

**Scheme at Nowshera City**

<b>Name of items</b>	<b>Qty</b>	<b>Rate of M/s Azmaruddin (successful bidder)</b>	<b>Amount</b>	<b>Rate of Muhammad Luqman</b>	<b>Amount</b>	<b>Loss</b>
Mobilization of plant	14	7,000	98,000	100	1,400	96,600
Boring up to 100	426.69	2,000	853,380	1,000	426,690	426,690
Boring from 100-200	131.97	450	59,387	50	6,599	52,788
PVC pipe	558.67	600	335,202	400	223,468	111,734

section pipe	558.67	100	55,867	60	33,520	22,347
Shrouding material	14	3,000	42,000	1	14	41,986
Sumersible pump	14	26,000	364,000	12,000	168,000	196,000
<b>Total-B</b>			<b>1,807,836</b>		<b>859,691</b>	<b>948,145</b>
<b>G. Total (A+B)</b>						<b>1,553,153</b>

**Annex-21**

**[Para No. 1.3.2.10]**

**Detail of difference of closing balances**

**CMD fund**

<b>Month</b>	<b>Receipts</b>	<b>Expenditure</b>
November, 2015	54,609,000	-
December, 2015	137,849,056	39,016,048
January, 2016	-	6,700,497
February, 2016	-	17,520,235
March, 2016	28,883,104	21,165,765
April, 2016	-	18,772,704
May, 2016	-	5,679,615
June, 2016	40,506,199	11,460,032
<b>Total Receipts &amp; Expenditure</b>	<b>261,847,359</b>	<b>120,314,896</b>
Closing balance		141,532,463
Closing balance in Cash book		139,238,741
<b>Difference in Closing Balance-A</b>		<b>2,293,722</b>

**PFC, Octroi share, Tobacco cess, Grant in aid fund**

<b>Month</b>	<b>Receipts</b>	<b>Expenditure</b>
opening balance	76,581,712	-
Jul-15	-	-
Aug-15	9,424,000	14,345,872
Sep-15	-	5,212,553
Oct-15	106,383,407	26,870,040
Nov-15	81,192,000	16,226,612
Dec-15	9,424,000	25,303,644
Jan-16	22,712,000	4,373,331
Feb-16	4,712,000	25,983,571
Mar-16	6,647,770	19,939,803
Apr-16	4,462,000	5,595,373



May-16	4,462,000	26,008,914
Jun-16	16,673,000	9,408,452
	342,673,889	179,268,165
Closing should have been		163,405,724
Closing balance as per pass book		166,013,902
<b>Difference in closing balance-B</b>		<b>2,608,178</b>
<b>Total difference in closing balance (A+B)</b>		<b>4,901,900</b>

**Annex-22**

**[Para No. 1.4.2.2]**

**Detail of less deduction of withholding tax**

<b>S.No.</b>	<b>Name of Contract</b>	<b>Bid Amount</b>	<b>10% shown deposited</b>	<b>15% required as per agreement</b>	<b>Less recovery /Loss</b>
1	2% Property Tax	15,600,000	1,160,000	2,340,000	1,180,000
2	Bakri Mela Jehangira	435,000	43,500	65250	21,750
3	Rickshaw Stand Jehangira	1,805,000	180,500	270750	90,250
4	Eid Ul Azha Mela Shaidu	495,000	49,500	74250	24,750
5	Tehbazari Jehangira	792,000	79,200	118800	39,600
6	Parking Fees Jehangira	5,840,000	584,000	876000	292,000
7	Weekly Tehbazari Khairabad	180,000	18,000	27000	9,000
8	Cattle Fair Akora Khattak	815,000	81,500	122250	40,750
9	Tehbazari Akora Khattak	1,120,000	112,000	168000	56,000
10	License Fees	410,000	41,000	61500	20,500
11	Parking Fees Akora Khattak	2,600,000	260,000	390000	130,000
12	Public Latrin Akora Khattak	83,000	8,300	12450	4,150
<b>Total</b>			<b>2,617,500</b>	<b>4526250</b>	<b>1,908,750</b>

**Annex-23**  
**Para No. 1.4.2.4]**

**Detail of non-credit of income**

<b>S. No.</b>	<b>Head of account</b>	<b>5% Security</b>
<b>1</b>	2% Immovable Property Tax	780,000
<b>1</b>	Parking Fee	292,000
<b>2</b>	Cattle Fair Akora Khattak	40,750
<b>3</b>	Tehbazari Fee Akora Khattak	56,000
<b>4</b>	Tehbazari Fee Jehangira	39,600
<b>5</b>	License Fee Jehangira	3,500
<b>6</b>	Tehbazari Fee Khairabad	9,000
<b>7</b>	License Fee Jehangira	17,000
<b>8</b>	Public Latrine Akora Khattak	4,150
<b>9</b>	Rait Bajri Shingle	542,500
<b>10</b>	Parking fees Akora Khattak	80,000
<b>11</b>	Parking fees Akora Khattak	50,000
<b>Total</b>		<b>1,914,500</b>